



Annual Financial Report

City of Norwood Young America

Norwood Young America, Minnesota

For the years ended December 31, 2021



Edina Office

5201 Eden Avenue, Ste 250
Edina, MN 55436
P 952.835.9090
F 952.835.3261

Mankato Office

100 Warren Street, Ste 600
Mankato, MN 56001
P 507.625.2727
F 507.388.9139

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INTRODUCTORY SECTION

CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

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City of Norwood Young America, Minnesota
Elected and Appointed Officials
For the Year Ended December 31, 2021

ELECTED

Name	Title	Term Expires
Carol Lagergren	Mayor	2022
Alan Krueger	Council Member	2024
Mike McPadden	Council Member	2024
Charlie Storms	Council Member	2022
Craig Heher	Council Member	2022

APPOINTED

Andrea Aukrust	Administrator
Angela Brambaugh	Clerk-Treasurer

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FINANCIAL SECTION

CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council
City of Norwood Young America, Minnesota

Opinions

We have audited the accompanying financial statements of governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Norwood Young America, Minnesota (the City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison schedule for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Norwood Young America and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Norwood Young America's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Norwood Young America's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Norwood Young America's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis starting on page 17 and the Schedule of Employer's Shares of the Net Pension Liability, the related note disclosures, the Schedules of Employer's Contributions, and the Schedule of Changes in Net Pension Liability (Asset) and related ratios starting on page 78 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Supplementary Information

Our audit was conducted for the purpose of forming opinion on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



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Minneapolis, Minnesota
June 28, 2022



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Management's Discussion and Analysis

As management of the City of Norwood Young America, Minnesota, (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2021.

Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$24,845,054 (net position). The balance of *unrestricted net position* (\$5,494,116) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$1,745,649 due to increases from both governmental activities of \$1,408,188 and from business-type activities of \$337,461.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,154,273, a decrease of \$47,617 in comparison with the prior year primarily due debt service expenditures over revenues.
- At the end of the current fiscal year, unassigned fund balance for the General fund was \$1,792,135, 74.1 percent of 2022 budgeted General fund expenditures. Nonspendable fund balance was \$248,114 for a total General fund balance of \$2,040,249.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of combining and individual fund financial statements and schedules that further explains and supports the information in the financial statements. Figure 1 shows how the required parts of this annual report are arranged and relate to one another. In addition to these required elements, we have included a section with combining and individual fund financial statements and schedules that provide details about nonmajor governmental funds, which are added together and presented in single columns in the basic financial statements.

Figure 1
Required Components of the
City's Annual Financial Report

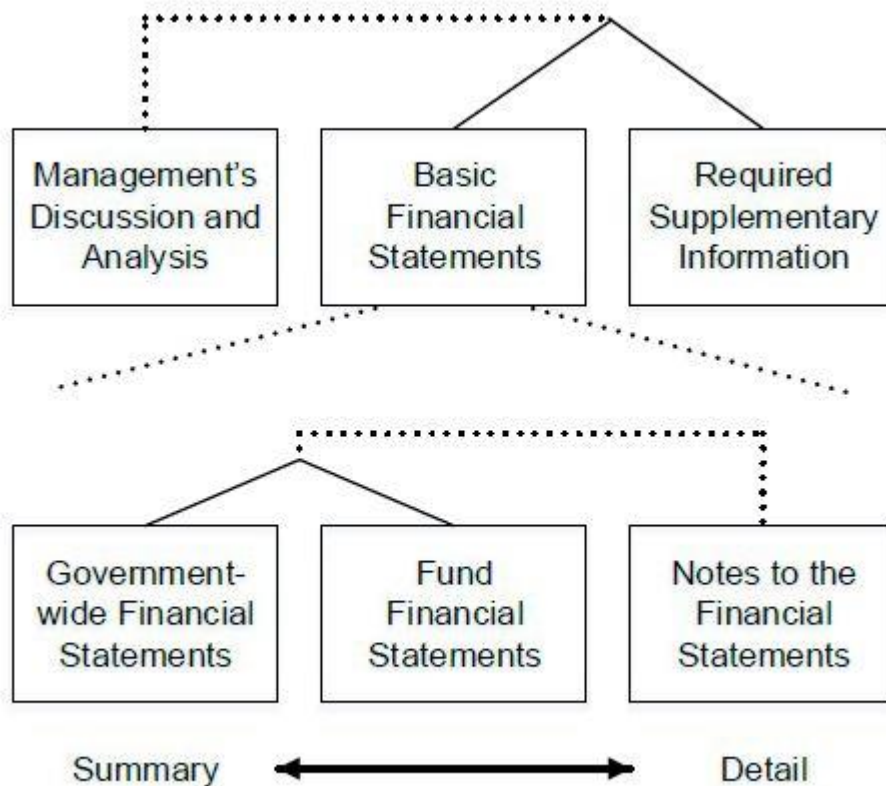


Figure 2 summarizes the major features of the City's financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Figure 2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide Statements	Fund Financial Statements	
		Governmental Funds	Proprietary Funds
Scope	Entire City government (except fiduciary funds) and the City's component units	The activities of the City that are not proprietary or fiduciary, such as police, fire and parks	Activities the City operates similar to private businesses, such as the water and sewer system
Required financial statements	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Activities 	<ul style="list-style-type: none"> • Balance Sheet • Statement of Revenues, Expenditures, and Changes in Fund Balances 	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Revenues, Expenses and Changes in Fund Net Position • Statement of Cash Flows
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term
Type of deferred outflows/inflows of resources information	All deferred outflows/inflows of resources, regardless of when cash is received or paid	Only deferred outflows of resources expected to be used up and deferred inflows of resources that come due during the year or soon thereafter; no capital assets included	All deferred outflows/inflows of resources, regardless of when cash is received or paid
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenue (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, culture and recreation, and economic development. The business-type activities of the City include water, elderly housing, and sewer.

The government-wide financial statements start on page 29 of this report.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local government, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact by the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds, five of which are Debt Service funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund, Debt Service fund, Capital fund, and 2nd Avenue Improvements fund all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements or schedules* elsewhere in this report.

The City adopts an annual appropriated budget for its General fund. A budgetary comparison statement has been provided for the General fund to demonstrate compliance with this budget.

The basic governmental fund financial statements start on page 34 of this report.

Proprietary Funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, elderly housing, and storm water.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for each of the enterprise funds which are considered to be major funds of the City.

The basic proprietary fund financial statements start on page 40 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements start on page 47 of this report.

Required Supplementary Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Norwood Young America's share of net pension liabilities (assets) for defined benefits plans, schedules of contributions, and progress in funding its obligation to provide pension and other postemployment benefits to its employees. Required supplementary information can be found starting on page 78 of this report.

Other Information. The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented following the notes to the financial statements. Combining and individual fund financial statements and schedules starts on page 84 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$24,845,054 at the close of the most recent fiscal year.

By far, the largest portion of the City's net position (55.6 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Norwood Young America's Summary of Net Position

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
Assets						
Current and other assets	\$ 6,534,816	\$ 6,787,498	\$ (252,682)	\$ 2,785,358	\$ 2,794,496	\$ (9,138)
Capital assets	17,912,311	17,319,852	592,459	17,437,861	17,208,706	229,155
Total Assets	<u>24,447,127</u>	<u>24,107,350</u>	<u>339,777</u>	<u>20,223,219</u>	<u>20,003,202</u>	<u>220,017</u>
Deferred Outflows of Resources						
Deferred pension resources	<u>207,846</u>	<u>63,978</u>	<u>143,868</u>	<u>85,234</u>	<u>11,291</u>	<u>73,943</u>
Liabilities						
Noncurrent liabilities outstanding	8,666,164	9,588,241	(922,077)	9,848,652	9,941,644	(92,992)
Other liabilities	<u>853,606</u>	<u>1,114,851</u>	<u>(261,245)</u>	<u>277,135</u>	<u>327,337</u>	<u>(50,202)</u>
Total Liabilities	<u>9,519,770</u>	<u>10,703,092</u>	<u>(1,183,322)</u>	<u>10,125,787</u>	<u>10,268,981</u>	<u>(143,194)</u>
Deferred Outflows of Resources						
Deferred pension resources	<u>363,237</u>	<u>104,458</u>	<u>258,779</u>	<u>109,578</u>	<u>9,885</u>	<u>99,693</u>
Net Position						
Invested in capital assets, net of related debt	9,733,337	8,134,576	1,598,761	7,726,458	7,459,014	267,444
Restricted	1,891,143	1,970,602	(79,459)	-	150,979	(150,979)
Unrestricted	<u>3,147,486</u>	<u>3,258,600</u>	<u>(111,114)</u>	<u>2,346,630</u>	<u>2,125,634</u>	<u>220,996</u>
Total Net Position	<u>\$14,771,966</u>	<u>\$13,363,778</u>	<u>\$ 1,408,188</u>	<u>\$10,073,088</u>	<u>\$ 9,735,627</u>	<u>\$ 337,461</u>

An additional portion of the City's net position (7.6 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$5,494,116) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for governmental activities as well as for its separate business-type activities.

Changes in Net Position. Key elements of the changes in net position are as follows:

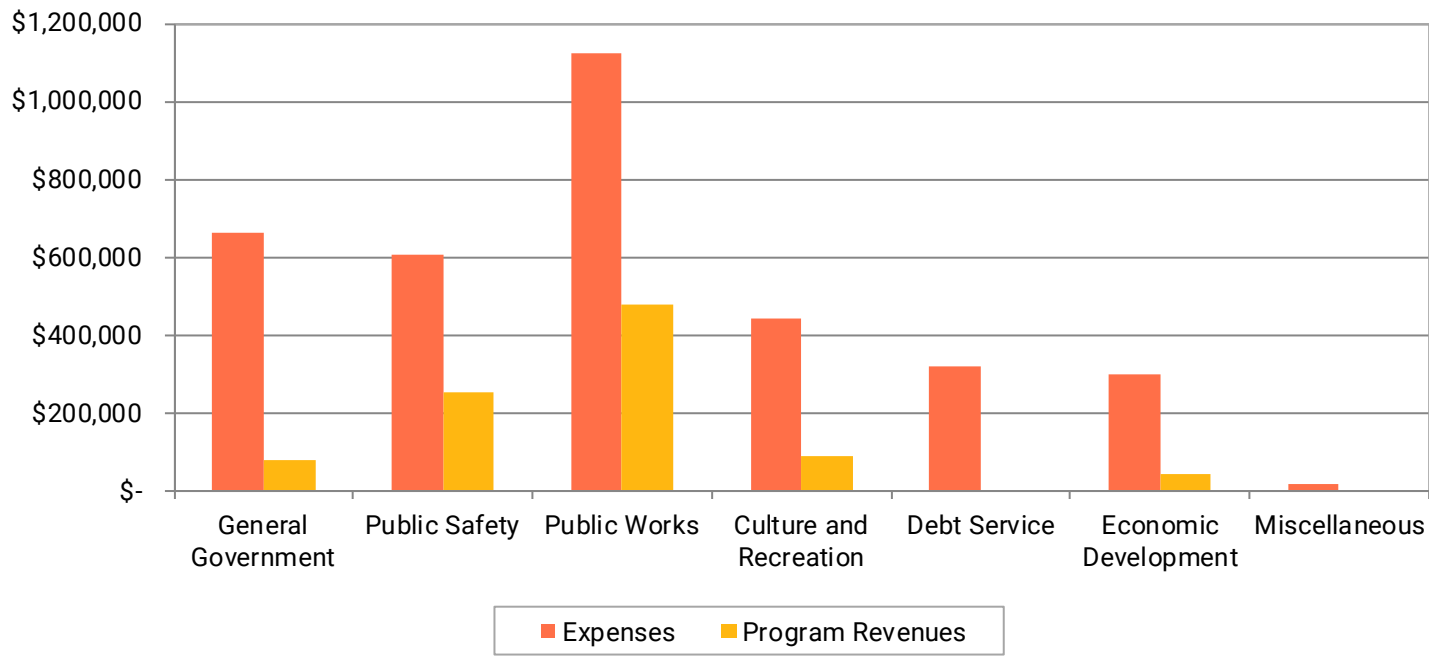
City of Norwood Young America's Changes in Net Assets

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
Revenues						
Program Revenues						
Charges for services	\$ 439,314	\$ 519,025	\$ (79,711)	\$ 3,234,046	\$ 3,323,788	\$ (89,742)
Operating grants and contributions	214,366	494,803	(280,437)	168,553	206,849	(38,296)
Capital grants and contributions	288,307	326,592	(38,285)	44,381	85,625	(41,244)
General Revenues						
Property taxes	3,097,200	2,995,298	101,902	-	21,630	(21,630)
Tax increments	301,873	337,600	(35,727)	-	-	-
Grants and Contributions Not restricted to specific programs	490,194	462,472	27,722	-	-	-
Unrestricted Investment Earnings	44,829	120,942	(76,113)	149	18,818	(18,669)
Gain on Sale of Capital Assets	43,898	53,550	(9,652)	17,000	5,500	11,500
Miscellaneous	417	14,488	(14,071)	-	-	-
Total Revenues	<u>4,920,398</u>	<u>5,324,770</u>	<u>(404,372)</u>	<u>3,464,129</u>	<u>3,662,210</u>	<u>(198,081)</u>
Expenses						
General government	664,954	678,234	(13,280)	-	-	-
Public safety	607,011	507,480	99,531	-	-	-
Public works	1,124,418	1,373,464	(249,046)	-	-	-
Culture and recreation	444,630	377,977	66,653	-	-	-
Economic development	300,460	541,515	(241,055)	-	-	-
Miscellaneous	16,950	16,161	789	-	-	-
Debt Service	316,810	347,320	(30,510)	-	-	-
Water	-	-	-	775,942	675,208	100,734
Sewer	-	-	-	664,578	695,882	(31,304)
Harbor at Peace	-	-	-	1,723,125	1,626,963	96,162
Total Expenses	<u>3,475,233</u>	<u>3,842,151</u>	<u>(366,918)</u>	<u>3,163,645</u>	<u>2,998,053</u>	<u>165,592</u>
Change in Net Position Before Transfers	1,445,165	1,482,619	(37,454)	300,484	664,157	(363,673)
Transfers	<u>(36,977)</u>	<u>216,297</u>	<u>(253,274)</u>	<u>36,977</u>	<u>(216,297)</u>	<u>253,274</u>
Change in Net Position	1,408,188	1,698,916	(290,728)	337,461	447,860	(110,399)
Net Position, January 1	<u>13,363,778</u>	<u>11,664,862</u>	<u>1,698,916</u>	<u>9,735,627</u>	<u>9,287,767</u>	<u>447,860</u>
Net Position, December 31	<u>\$14,771,966</u>	<u>\$13,363,778</u>	<u>\$ 1,408,188</u>	<u>\$10,073,088</u>	<u>\$ 9,735,627</u>	<u>\$ 337,461</u>

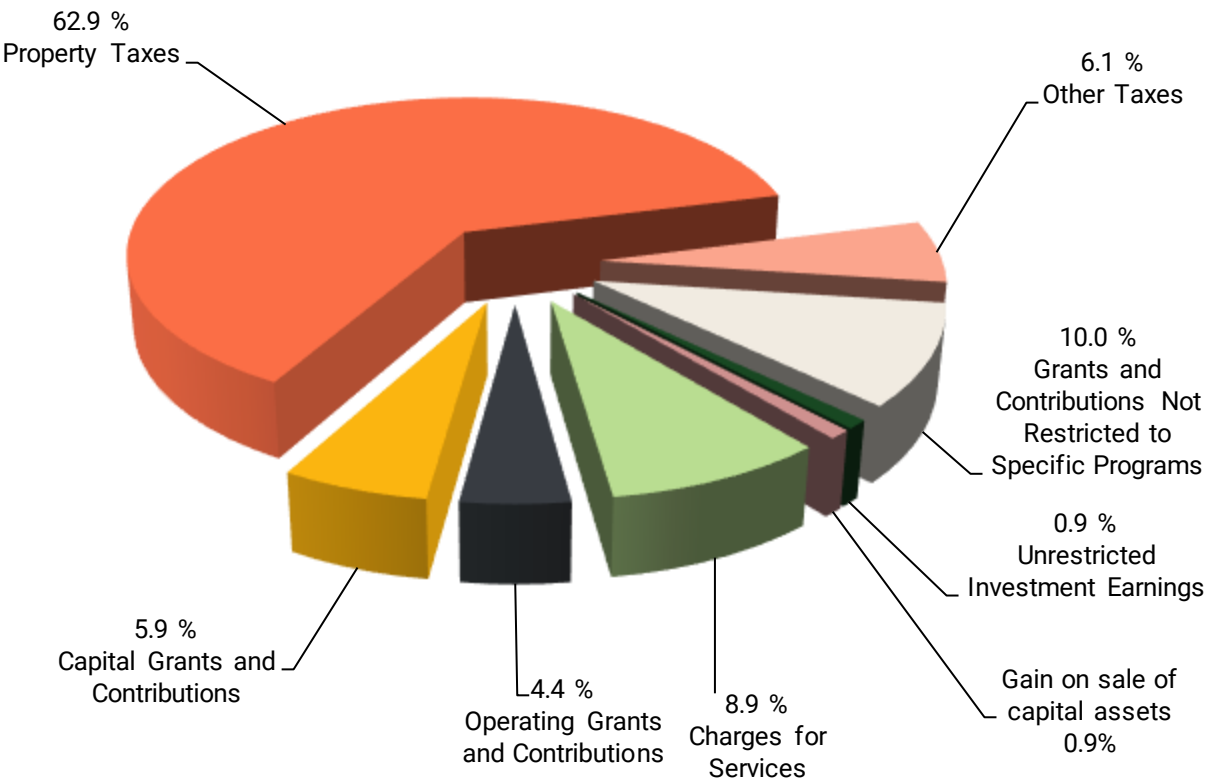
The decrease in operating grants and contributions was related to CARES funding received in prior years. Decrease in economic development expenditures related to spending of the CARES funding.

The following graph depicts various governmental activities and shows the revenue and expenses directly related to those activities.

Expenses and Program Revenues - Governmental Activities

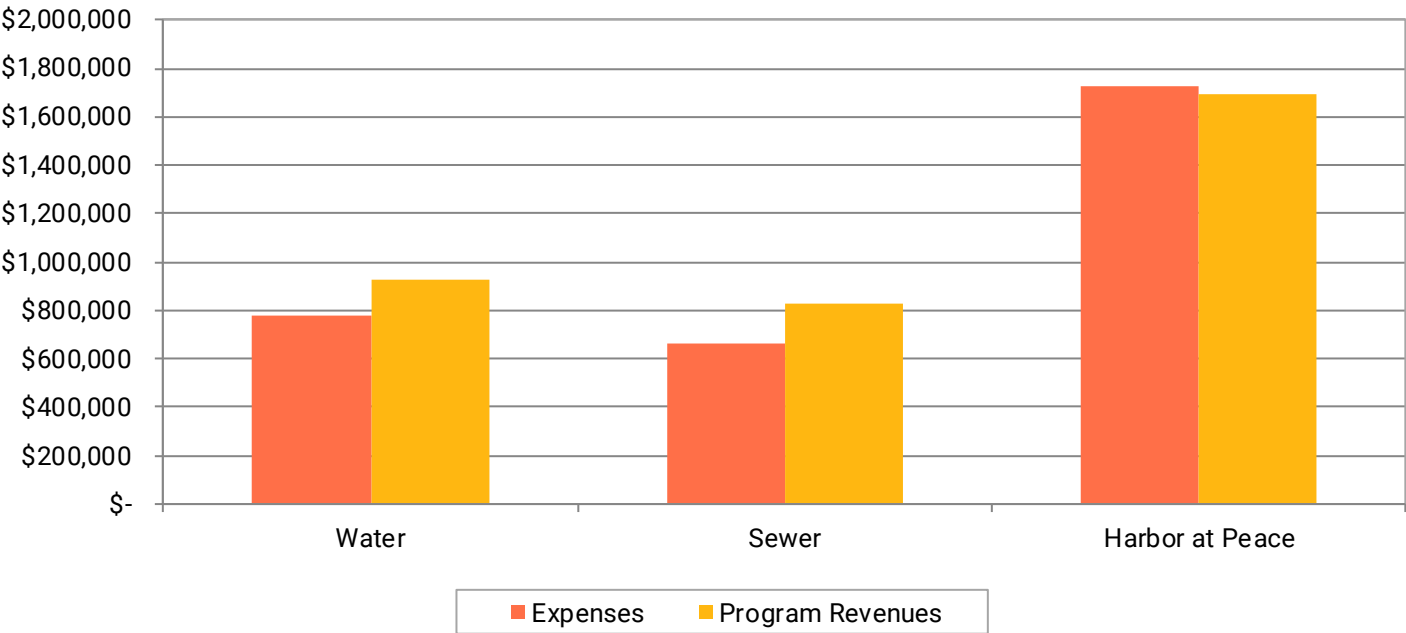


Revenues by Source - Governmental Activities

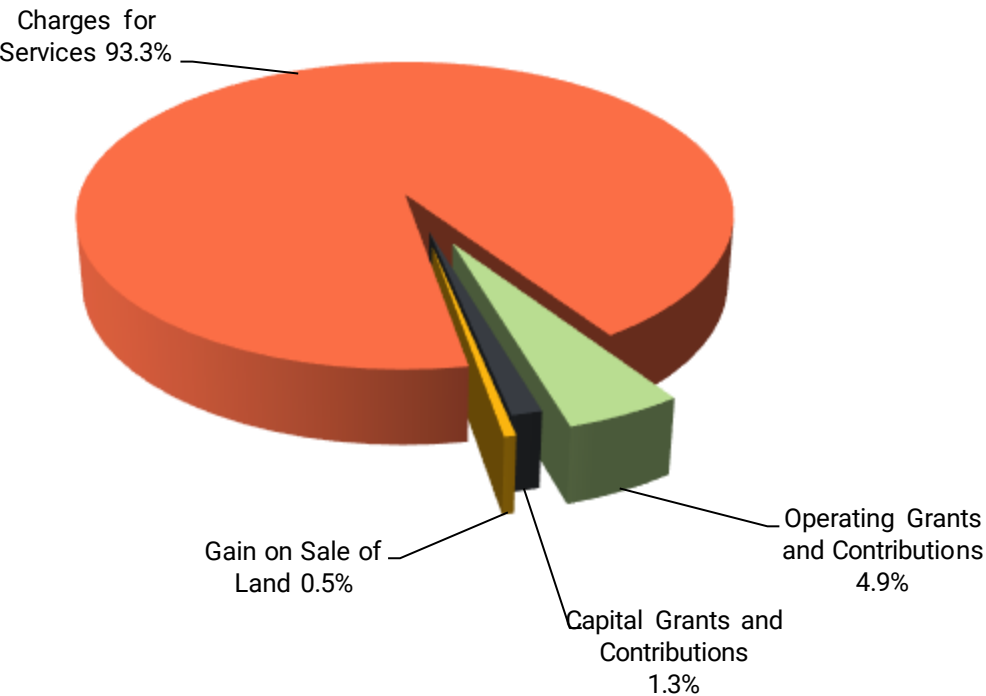


Business-type Activities. Business-type activities increased the City’s net position by \$337,461. The main reason for this increase was due to revenues over expenses. The following charts the operating expenses and revenues for the business-type activities excluding the operating and capital transfers discussed above.

Expenses and Program Revenues - Business-type Activities



Revenues by Source - Business-type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,154,273, a decrease of \$47,617 in comparison with the prior year. Approximately 9.6 percent of this total amount or \$494,653 constitutes unassigned fund balance. The remainder of fund balance \$4,659,620 is not available for new spending because it is either 1) nonspendable \$248,114, 2) restricted \$1,750,705, 3) committed \$9,927 or 4) assigned \$2,610,567 for the purposes described the fund balance section of each balance sheet.

The General fund is the chief operating fund of the City. At the end of the current year, the fund balance of the General fund was \$2,040,249, an decrease of \$463,101 over the prior year. As a measure of the General fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 80.9 percent of fund expenditures, while total fund balance represents 92.1 percent of that same amount.

The Debt Service fund has a total fund balance of \$1,498,633, all of which is restricted for the payment of debt service. The net decrease in fund balance during the current year in the Debt Service fund was \$123,390 due to scheduled debt service payments.

The Capital fund has a total fund balance of \$2,455,172, which is an increase of \$360,659 from the previous year due to the tax levy in excess of capital purchased during the year.

The 2nd Avenue Improvements fund's fund balance increased \$151,303 due to the issuance of bonds and transfers in to support the project. The fund balance ended the year at \$123,931 and will be used to complete the project in 2022.

Proprietary Funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Other factors concerning the finances of this fund have already been addressed in the discussion of the City's business-type activities.

General Fund Budgetary Highlights

The City's General fund budget was amended during the year. The amended budget called for an increase in fund balance of \$85,550 compared to the actual net change of an decrease of \$463,101.

- Actual General fund revenues were \$30,465 over budget and the expenditures were \$88,161 under budget.
- The largest negative expenditure variance was related to the Public Safety department which was over budget by \$29,213.
- The largest revenue variance was in tax revenues which was \$39,907 over budget.
- The fund transferred out \$845,777 to other funds during the year.

Capital Asset and Debt Administration

Capital Assets. The City's investment in capital assets for its governmental and business type activities as of December 31, 2021, amounts to \$35,350,172 (net of accumulated depreciation). This investment in capital assets includes land, structures, improvements, machinery and equipment, park facilities, roads, highways, and bridges.

Additional information on the City's capital assets can be found in Note 3B starting on page 59 of this report.

City of Norwood Young America's Capital Assets (Net of Depreciation)

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
Land	\$ 3,117,981	\$ 3,117,981	\$ -	\$ 239,048	\$ 239,048	\$ -
Construction in Progress	990,952	595,534	395,418	1,037,859	8,338	1,029,521
Buildings	2,700,191	2,825,170	(124,979)	7,583,997	7,869,953	(285,956)
Infrastructure	9,449,290	9,055,693	393,597	8,164,722	8,606,366	(441,644)
Machinery and Equipment	1,653,897	1,725,474	(71,577)	412,235	485,001	(72,766)
Total	<u>\$17,912,311</u>	<u>\$17,319,852</u>	<u>\$ 592,459</u>	<u>\$17,437,861</u>	<u>\$17,208,706</u>	<u>\$ 229,155</u>

Long-term Debt. While all of the City's bonds have revenue streams, they are all backed by the full faith and credit of the City.

City of Norwood Young America's Outstanding Debt

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
General Obligation Bonds	\$ 3,110,000	\$ 2,350,000	\$ 760,000	\$ -	\$ -	\$ -
General Obligation Improvement Bonds	4,676,895	6,208,550	(1,531,655)	-	-	-
General Obligation Revenue Bonds	-	-	-	9,397,104	9,455,450	(58,346)
Revenue Bonds	-	-	-	-	-	-
Bond Premium	551,162	579,139	(27,977)	335,796	321,827	13,969
Bond Discount	-	-	-	(21,497)	(27,585)	6,088
Capital Equipment Lease	24,176	47,587	(23,411)	-	-	-
Total	<u>\$ 8,362,233</u>	<u>\$ 9,185,276</u>	<u>\$ (823,043)</u>	<u>\$ 9,711,403</u>	<u>\$ 9,749,692</u>	<u>\$ (38,289)</u>

Minnesota statutes limit the amount of net general obligation debt a City may issue to 3 percent of the market value of taxable property within the City. Net debt is debt payable solely from ad valorem taxes. The Cities applicable debt is currently not exceeding this limit.

Additional information on the City's long-term debt can be found in Note 3D starting on page 62 of this report.

Economic Factors

- In 2021, the 2022 - 2026 Financial Plan was updated and adopted. The information compiled in the plan was used to assist in preparing the 2022 budget and property tax levy.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Clerk, City of Norwood Young America, P.O. Box 59 310 Elm Street West, Norwood Young America, Minnesota 55368.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

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City of Norwood Young America, Minnesota

Statement of Net Position

December 31, 2021

	Governmental Activities	Business-type Activities	Total
Assets			
Cash and temporary investments	\$ 5,636,463	\$ 2,462,637	\$ 8,099,100
Receivables			
Accrued interest	2,635	-	2,635
Delinquent taxes	77,945	-	77,945
Accounts, net of allowance	29,476	232,427	261,903
Loans, net of allowance	120,901	-	120,901
Special assessments	524,785	79,664	604,449
Due from other governments	48,586	-	48,586
Prepaid items	-	10,630	10,630
Net pension asset	94,025	-	94,025
Capital assets			
Non-depreciable	4,108,933	1,276,907	5,385,840
Depreciable (net of accumulated depreciation)	13,803,378	16,160,954	29,964,332
Total Assets	<u>24,447,127</u>	<u>20,223,219</u>	<u>44,670,346</u>
Deferred Outflows of Resources			
Deferred pension resources	<u>207,846</u>	<u>85,234</u>	<u>293,080</u>
Liabilities			
Accounts and other payables	264,593	73,127	337,720
Accrued salaries and wages payable	38,660	75,897	114,557
Due to other governments	48,101	1,370	49,471
Deposits payable	159,839	26,380	186,219
Accrued interest payable	136,471	100,361	236,832
Unearned revenue	205,942	-	205,942
Noncurrent liabilities			
Due within one year			
Long-term liabilities	946,711	868,493	1,815,204
Due in more than one year			
Long-term liabilities	7,437,985	8,864,475	16,302,460
Net pension liability	281,468	115,684	397,152
Total Liabilities	<u>9,519,770</u>	<u>10,125,787</u>	<u>19,645,557</u>
Deferred Inflows of Resources			
Deferred pension resources	<u>363,237</u>	<u>109,578</u>	<u>472,815</u>
Net Position			
Net investment in capital assets	9,733,337	7,726,458	17,459,795
Restricted for			
Debt service	1,822,330	-	1,822,330
Park dedication	64,743	-	64,743
Economic development	4,070	-	4,070
Unrestricted	<u>3,147,486</u>	<u>2,346,630</u>	<u>5,494,116</u>
Total Net Position	<u>\$ 14,771,966</u>	<u>\$ 10,073,088</u>	<u>\$ 24,845,054</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota

Statement of Activities

For the Year Ended December 31, 2021

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities				
General government	\$ 664,954	\$ 59,831	\$ 18,145	\$ -
Public safety	607,011	209,746	43,354	-
Public works	1,124,418	104,359	87,437	285,288
Culture and recreation	444,630	61,918	24,677	3,019
Economic development	300,460	244	40,753	-
Miscellaneous	16,950	3,216	-	-
Interest on long-term debt	316,810	-	-	-
Total Governmental Activities	<u>3,475,233</u>	<u>439,314</u>	<u>214,366</u>	<u>288,307</u>
Business-type Activities				
Water	775,942	884,480	17,978	22,481
Sewer	664,578	769,730	33,077	21,900
Harbor at Peace	1,723,125	1,579,836	117,498	-
Total Business-type Activities	<u>3,163,645</u>	<u>3,234,046</u>	<u>168,553</u>	<u>44,381</u>
Total	<u>\$ 6,638,878</u>	<u>\$ 3,673,360</u>	<u>\$ 382,919</u>	<u>\$ 332,688</u>

General Revenues

Taxes

Property taxes levied for general purposes

Property taxes levied for debt service

Tax increments

Grants and contributions not restricted to specific programs

Unrestricted investment earnings

Gain on sale of assets

Miscellaneous

Transfers - Internal Activities

Total General Revenues and Transfers

Change in Net Position

Net Position, January 1

Net Position, December 31

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and
Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (586,978)	\$ -	\$ (586,978)
(353,911)	-	(353,911)
(647,334)	-	(647,334)
(355,016)	-	(355,016)
(259,463)	-	(259,463)
(13,734)	-	(13,734)
(316,810)	-	(316,810)
<u>(2,533,246)</u>	<u>-</u>	<u>(2,533,246)</u>
-	148,997	148,997
-	160,129	160,129
-	(25,791)	(25,791)
<u>-</u>	<u>283,335</u>	<u>283,335</u>
<u>(2,533,246)</u>	<u>283,335</u>	<u>(2,249,911)</u>
2,163,135	-	2,163,135
934,065	-	934,065
301,873	-	301,873
490,194	-	490,194
44,829	149	44,978
43,898	17,000	60,898
417	-	417
(36,977)	36,977	-
<u>3,941,434</u>	<u>54,126</u>	<u>3,995,560</u>
1,408,188	337,461	1,745,649
<u>13,363,778</u>	<u>9,735,627</u>	<u>23,099,405</u>
<u>\$ 14,771,966</u>	<u>\$ 10,073,088</u>	<u>\$ 24,845,054</u>

The notes to the financial statements are an integral part of this statement.

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FUND FINANCIAL STATEMENTS
CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

City of Norwood Young America, Minnesota

Balance Sheet
Governmental Funds
December 31, 2021

	General	Debt Service	Capital	2nd Avenue Improvements	Other Governmental Funds	Total Governmental Funds
Assets						
Cash and temporary investments	\$ 1,917,760	\$ 1,795,720	\$ 1,157,567	\$ 204,261	\$ 561,155	\$ 5,636,463
Receivables						
Accrued interest	2,635	-	-	-	-	2,635
Delinquent taxes	77,636	309	-	-	-	77,945
Accounts	19,743	-	-	-	9,733	29,476
Loans	-	-	120,901	-	10,000	130,901
Less: allowance for forgivable loans	-	-	-	-	(10,000)	(10,000)
Special assessments	64,337	460,363	-	-	85	524,785
Due from other governments	48,586	-	-	-	-	48,586
Advances to other funds	248,114	-	1,236,366	-	-	1,484,480
Total Assets	<u>\$ 2,378,811</u>	<u>\$ 2,256,392</u>	<u>\$ 2,514,834</u>	<u>\$ 204,261</u>	<u>\$ 570,973</u>	<u>\$ 7,925,271</u>
Liabilities						
Accounts and other payables	\$ 44,372	\$ -	\$ 59,662	\$ 80,330	\$ 80,229	\$ 264,593
Accrued salaries and wages payable	38,244	-	-	-	416	38,660
Due to other governments	48,101	-	-	-	-	48,101
Deposits payable	98,715	49,477	-	-	11,647	159,839
Advances from other funds	-	248,114	-	-	1,236,366	1,484,480
Unearned revenue	-	-	-	-	205,942	205,942
Total Liabilities	<u>229,432</u>	<u>297,591</u>	<u>59,662</u>	<u>80,330</u>	<u>1,534,600</u>	<u>2,201,615</u>
Deferred Inflows of Resources						
Unavailable revenue - taxes	44,793	-	-	-	-	44,793
Unavailable revenue - special assessments	64,337	460,168	-	-	85	524,590
Total Deferred Inflows of Resources	<u>109,130</u>	<u>460,168</u>	<u>-</u>	<u>-</u>	<u>85</u>	<u>569,383</u>
Fund Balances						
Nonspendable						
Advances to other funds	248,114	-	-	-	-	248,114
Restricted for						
Debt service	-	1,498,633	-	-	-	1,498,633
Park dedication	-	-	-	-	64,743	64,743
Economic development	-	-	-	-	4,070	4,070
Capital projects	-	-	-	123,931	59,328	183,259
Committed						
Donations	-	-	-	-	9,927	9,927
Cemetery	-	-	-	-	35,534	35,534
Strom Water	-	-	-	-	4,773	4,773
Assigned for						
Industrial park marketing	-	-	52,410	-	-	52,410
Capital outlay	-	-	2,402,762	-	155,395	2,558,157
Unassigned	1,792,135	-	-	-	(1,297,482)	494,653
Total Fund Balances	<u>2,040,249</u>	<u>1,498,633</u>	<u>2,455,172</u>	<u>123,931</u>	<u>(963,712)</u>	<u>5,154,273</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 2,378,811</u>	<u>\$ 2,256,392</u>	<u>\$ 2,514,834</u>	<u>\$ 204,261</u>	<u>\$ 570,973</u>	<u>\$ 7,925,271</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota
Reconciliation of the Balance Sheet
to the Statement of Net Position
Governmental Funds
December 31, 2021

Amounts reported for governmental activities in the statement of net assets are different because

Total Fund Balances - Governmental Funds	\$ 5,154,273
Long-term assets from pensions reported in governmental activities are not financial resources and therefore are not reported as assets in the funds.	94,025
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	
Cost of capital assets	32,326,422
Less: accumulated depreciation	(14,414,111)
Noncurrent liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.	
Noncurrent liabilities at year-end consist of	
Compensated absences payable	(22,463)
Bond principal payable	(7,786,895)
Capital lease payable	(24,176)
Less bond premium	(551,162)
Net Pension liability	(281,468)
Some receivables are not available soon enough to pay for the current period's expenditures, and therefore are unavailable in the funds.	
Delinquent taxes	44,793
Special assessments	524,590
Governmental funds do not report long-term amounts related to pensions.	
Deferred outflows of pension resources	207,846
Deferred inflows of pension resources	(363,237)
Governmental funds do not report a liability for accrued interest until due and payable.	<u>(136,471)</u>
Total Net Position - Governmental Activities	<u><u>\$ 14,771,966</u></u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2021

	General	Debt Service	Capital	2nd Avenue Improvements	Other Governmental Funds	Total Governmental Funds
Revenues						
Taxes	\$ 1,660,440	\$ 934,065	\$ 538,000	\$ -	\$ 301,873	\$ 3,434,378
Licenses and permits	107,858	-	-	-	-	107,858
Intergovernmental	578,726	-	-	-	62,652	641,378
Charges for services	155,720	-	3,804	-	109,108	268,632
Fines and forfeits	10,191	-	-	-	-	10,191
Special assessments	11,195	137,439	-	-	9	148,643
Interest (loss) on investments	(9,966)	-	54,795	-	-	44,829
Miscellaneous	83,521	-	28,137	-	64,456	176,114
Total Revenues	<u>2,597,685</u>	<u>1,071,504</u>	<u>624,736</u>	<u>-</u>	<u>538,098</u>	<u>4,832,023</u>
Expenditures						
Current						
General government	614,716	-	-	-	1,620	616,336
Public safety	422,687	-	-	-	-	422,687
Public works	639,240	-	-	-	23,230	662,470
Culture and recreation	330,169	-	-	-	10,397	340,566
Economic development	119,250	-	-	-	108,975	228,225
Miscellaneous	16,950	-	-	-	-	16,950
Capital outlay						
General government	2,546	-	-	-	-	2,546
Public safety	26,629	-	63,325	-	-	89,954
Public works	22,850	-	218,135	592,598	524,928	1,358,511
Culture and recreation	12,172	-	-	-	-	12,172
Economic development	7,800	-	1,548	-	-	9,348
Debt service						
Principal	-	1,531,655	23,411	-	-	1,555,066
Interest and other	-	284,178	1,556	-	54,795	340,529
Bond issuance costs	-	-	-	14,499	9,666	24,165
Total Expenditures	<u>2,215,009</u>	<u>1,815,833</u>	<u>307,975</u>	<u>607,097</u>	<u>733,611</u>	<u>5,679,525</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>382,676</u>	<u>(744,329)</u>	<u>316,761</u>	<u>(607,097)</u>	<u>(195,513)</u>	<u>(847,502)</u>
Other Financing Sources (Uses)						
Bonds issued	-	-	-	456,000	304,000	760,000
Bond premium	-	-	-	19,779	13,185	32,964
Sale of capital assets	-	-	43,898	-	-	43,898
Transfers in	-	620,939	-	282,621	315,179	1,218,739
Transfers out	(845,777)	-	-	-	(409,939)	(1,255,716)
Total Other Financing Sources (Uses)	<u>(845,777)</u>	<u>620,939</u>	<u>43,898</u>	<u>758,400</u>	<u>222,425</u>	<u>799,885</u>
Net Change in Fund Balances	(463,101)	(123,390)	360,659	151,303	26,912	(47,617)
Fund Balances, January 1	<u>2,503,350</u>	<u>1,622,023</u>	<u>2,094,513</u>	<u>(27,372)</u>	<u>(990,624)</u>	<u>5,201,890</u>
Fund Balances, December 31	<u>\$ 2,040,249</u>	<u>\$ 1,498,633</u>	<u>\$ 2,455,172</u>	<u>\$ 123,931</u>	<u>\$ (963,712)</u>	<u>\$ 5,154,273</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota
Reconciliation of the Statement of
Revenues, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
For the Year Ended December 31, 2021

Amounts reported for governmental activities in the statement of activities are different because

Total Net Change in Fund Balances - Governmental Funds	\$ (47,617)
Capital outlays are reported in governmental funds as expenditures. However in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.	
Capital outlays	1,351,903
Depreciation expense	(756,010)
In the statement of activities, only the gain on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold.	
	(3,434)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amounts below are the effect of these differences in the treatment of long-term debt and related items.	
Debt issued	(760,000)
Bond premium	(32,964)
Principal repayments	1,555,066
Amortization of bond premium	60,941
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	
	(13,057)
Certain revenues are recognized as soon as they are earned. Under the modified accrual basis of accounting certain revenues cannot be recognized until they are available to liquidate liabilities of the current period.	
Property taxes	(35,305)
Special assessments	123,070
Reimbursements	(43,983)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Compensated absences	6,364
Long-term pension activity is not reported in governmental funds.	
Pension expense	2,519
Direct aid contributions	695
Change in Net Position - Governmental Activities	<u><u>\$ 1,408,188</u></u>

The notes to the financial statements are an integral part of this statement.

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City of Norwood Young America, Minnesota
Statement of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual
General Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
Revenues				
Taxes	\$ 1,620,533	\$ 1,620,533	\$ 1,660,440	\$ 39,907
Licenses and permits	117,400	109,400	107,858	(1,542)
Intergovernmental	448,187	534,187	578,726	44,539
Charges for services	183,100	183,100	155,720	(27,380)
Fines and forfeitures	10,000	10,000	10,191	191
Special assessments	-	8,500	11,195	2,695
Interest (loss) on investments	27,500	27,500	(9,966)	(37,466)
Miscellaneous	57,500	74,000	83,521	9,521
Total Revenues	<u>2,464,220</u>	<u>2,567,220</u>	<u>2,597,685</u>	<u>30,465</u>
Expenditures				
Current				
General government	616,720	638,970	614,716	24,254
Public safety	447,400	451,900	422,687	29,213
Public works	694,400	639,400	639,240	160
Culture and recreation	342,400	348,400	330,169	18,231
Economic development	137,800	137,800	119,250	18,550
Miscellaneous	6,000	18,000	16,950	1,050
Capital outlay	51,000	68,700	71,997	(3,297)
Total Expenditures	<u>2,295,720</u>	<u>2,303,170</u>	<u>2,215,009</u>	<u>88,161</u>
Excess of Revenues Over Expenditures	<u>168,500</u>	<u>264,050</u>	<u>382,676</u>	<u>118,626</u>
Other Financing Sources (Uses)				
Transfers in	10,000	-	-	-
Transfers out	(178,500)	(178,500)	(845,777)	(667,277)
Total Other Financing Sources (Uses)	<u>(168,500)</u>	<u>(178,500)</u>	<u>(845,777)</u>	<u>(667,277)</u>
Net Change in Fund Balances	-	85,550	(463,101)	(548,651)
Fund Balances, January 1	<u>2,503,350</u>	<u>2,503,350</u>	<u>2,503,350</u>	<u>-</u>
Fund Balances, December 31	<u>\$ 2,503,350</u>	<u>\$ 2,588,900</u>	<u>\$ 2,040,249</u>	<u>\$ (548,651)</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota

Statement of Net Position

Proprietary Funds

December 31, 2021

	Business-type Activities - Enterprise Funds			
	601	602	251	
	Water	Sewer	Harbor at Peace	Totals
Assets				
Current Assets				
Cash and temporary investments	\$ 1,149,038	\$ 796,720	\$ 516,879	\$ 2,462,637
Receivables				
Accounts, net of allowance	78,317	74,879	79,231	232,427
Special assessments	24,539	30,565	-	55,104
Prepaid items	-	-	10,630	10,630
Total Current Assets	<u>1,251,894</u>	<u>902,164</u>	<u>606,740</u>	<u>2,760,798</u>
Noncurrent Assets				
Special assessments - noncurrent	<u>24,560</u>	<u>-</u>	<u>-</u>	<u>24,560</u>
Capital assets				
Land	75,230	97,118	66,700	239,048
Buildings	5,890,829	477,582	5,036,616	11,405,027
Infrastructure	6,607,079	10,273,198	34,520	16,914,797
Machinery and equipment	412,203	536,890	411,378	1,360,471
Construction in progress	238,896	794,263	4,700	1,037,859
Less accumulated depreciation	<u>(3,871,570)</u>	<u>(6,709,124)</u>	<u>(2,938,647)</u>	<u>(13,519,341)</u>
Total Capital Assets	<u>9,352,667</u>	<u>5,469,927</u>	<u>2,615,267</u>	<u>17,437,861</u>
 Total Noncurrent Assets	 <u>9,377,227</u>	 <u>5,469,927</u>	 <u>2,615,267</u>	 <u>17,462,421</u>
 Total Assets	 <u>10,629,121</u>	 <u>6,372,091</u>	 <u>3,222,007</u>	 <u>20,223,219</u>
Deferred Outflows of Resources				
Deferred pension resources	<u>42,617</u>	<u>42,617</u>	<u>-</u>	<u>85,234</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota
Statement of Net Position (Continued)
Proprietary Funds
December 31, 2021

	Business-type Activities - Enterprise Funds			
	601	602	251	
	Water	Sewer	Harbor at Peace	Totals
Liabilities				
Current Liabilities				
Accounts and other payables	\$ 20,781	\$ 4,284	\$ 48,062	\$ 73,127
Due to other governments	1,370	-	-	1,370
Accrued salaries and wages payable	3,963	3,963	67,971	75,897
Deposits payable	-	-	26,380	26,380
Accrued interest payable	36,334	13,517	50,510	100,361
Compensated absences payable - current	14,753	6,812	-	21,565
Bonds payable - current	401,849	240,079	205,000	846,928
Total Current Liabilities	<u>479,050</u>	<u>268,655</u>	<u>397,923</u>	<u>1,145,628</u>
Noncurrent Liabilities				
Net Pension liability	57,751	57,933	-	115,684
Bonds payable, net	3,027,912	1,398,954	4,437,609	8,864,475
Total Noncurrent Liabilities	<u>3,085,663</u>	<u>1,456,887</u>	<u>4,437,609</u>	<u>8,980,159</u>
Total Liabilities	<u>3,564,713</u>	<u>1,725,542</u>	<u>4,835,532</u>	<u>10,125,787</u>
Deferred Inflows of Resources				
Deferred pension resources	<u>54,789</u>	<u>54,789</u>	<u>-</u>	<u>109,578</u>
Net Position				
Net investment in capital assets	5,922,906	3,830,894	(2,027,342)	7,726,458
Unrestricted	<u>1,129,330</u>	<u>803,483</u>	<u>413,817</u>	<u>2,346,630</u>
Total Net Position	<u>\$ 7,052,236</u>	<u>\$ 4,634,377</u>	<u>\$ (1,613,525)</u>	<u>\$ 10,073,088</u>

The notes to the financial statements are an integral part of this statement.

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City of Norwood Young America, Minnesota
Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds			
	601	602	251	
	Water	Sewer	Harbor at Peace	Totals
Operating Revenues				
Rental income	\$ -	\$ -	\$ 1,518,259	\$ 1,518,259
Other housing income	-	-	61,577	61,577
Charges for services	884,480	769,730	-	1,654,210
Total Operating Revenues	<u>884,480</u>	<u>769,730</u>	<u>1,579,836</u>	<u>3,234,046</u>
Operating Expenses				
Personal services	155,412	147,170	820,220	1,122,802
Supplies	12,252	23,156	158,091	193,499
Other services and charges	119,837	47,254	256,384	423,475
Repair and maintenance	70,870	61,011	48,611	180,492
Utilities	49,983	57,593	110,537	218,113
Advertising	-	-	6,924	6,924
Depreciation	285,534	277,269	211,304	774,107
Total Operating Expenses	<u>693,888</u>	<u>613,453</u>	<u>1,612,071</u>	<u>2,919,412</u>
Operating Income	<u>190,592</u>	<u>156,277</u>	<u>(32,235)</u>	<u>314,634</u>
Nonoperating Revenues (Expenses)				
Intergovernmental	-	-	117,498	117,498
Interest income	-	-	149	149
Gain on sale of capital assets	-	17,000	-	17,000
Miscellaneous income	17,978	33,077	-	51,055
Bond issuance cost	-	(29,350)	-	(29,350)
Amortization of deferred charges and bond premium	1,819	2,227	11,248	15,294
Interest expense and other	(83,873)	(24,002)	(122,302)	(230,177)
Total Nonoperating Revenues (Expenses)	<u>(64,076)</u>	<u>(1,048)</u>	<u>6,593</u>	<u>(58,531)</u>
Income Before Contributions and Transfers	<u>126,516</u>	<u>155,229</u>	<u>(25,642)</u>	<u>256,103</u>
Contributions and Transfers				
Capital contributions	22,481	21,900	-	44,381
Transfers in	251,200	-	-	251,200
Transfers out	(60,667)	(153,556)	-	(214,223)
Total Capital Contributions and Transfers	<u>213,014</u>	<u>(131,656)</u>	<u>-</u>	<u>81,358</u>
Change in Net Position	<u>339,530</u>	<u>23,573</u>	<u>(25,642)</u>	<u>337,461</u>
Net Position, January 1	<u>6,712,706</u>	<u>4,610,804</u>	<u>(1,587,883)</u>	<u>9,735,627</u>
Net Position, December 31	<u>\$ 7,052,236</u>	<u>\$ 4,634,377</u>	<u>\$ (1,613,525)</u>	<u>\$ 10,073,088</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota

Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds			
	601 Water	602 Sewer	251 Harbor at Peace	Total
Cash Flows from Operating Activities				
Receipts from tenants and users	\$ 923,297	\$ 819,622	\$ 1,754,827	\$ 3,497,746
Payments to suppliers	(267,790)	(198,822)	(570,173)	(1,036,785)
Payments to employees	(144,167)	(146,750)	(816,969)	(1,107,886)
Net Cash Provided by Operating Activities	<u>511,340</u>	<u>474,050</u>	<u>367,685</u>	<u>1,353,075</u>
Cash Flows from Noncapital Financing Activities				
Transfers to other funds	(60,667)	(153,556)	-	(214,223)
Cash Flows from Capital and Related Financing Activities				
Connection fees received	1,581	1,000	-	2,581
Acquisition of capital assets	(179,039)	(794,263)	(29,960)	(1,003,262)
Proceeds from the sale of assets	-	17,000	-	17,000
Trunk charges received	20,900	20,900	-	41,800
Transfers from other funds	251,200	-	-	251,200
Proceeds of bonds issued, net of issuance costs and bond premium and discount	-	831,001	-	831,001
Principal paid on long-term debt	(393,901)	(294,445)	(195,000)	(883,346)
Interest paid on long-term debt	(83,486)	(19,414)	(117,251)	(220,151)
Net Cash Used by Capital and Related Financing Activities	<u>(382,745)</u>	<u>(238,221)</u>	<u>(342,211)</u>	<u>(963,177)</u>
Cash Flows from Investing Activities				
Interest received	-	-	149	149
Net Increase (Decrease) In Cash and Cash Equivalents	67,928	82,273	25,623	175,824
Cash and Cash Equivalents, January 1	<u>1,081,110</u>	<u>714,447</u>	<u>491,256</u>	<u>2,286,813</u>
Cash and Cash Equivalents, December 31	<u>\$ 1,149,038</u>	<u>\$ 796,720</u>	<u>\$ 516,879</u>	<u>\$ 2,462,637</u>

The notes to the financial statements are an integral part of this statement.

City of Norwood Young America, Minnesota

Statement of Cash Flows (Continued)

Proprietary Funds

For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds			
	601 Water	602 Sewer	251 Harbor at Peace	Total
Reconciliation of Operating Income to Net Cash Provided by Operating Activities				
Operating income	\$ 190,592	\$ 156,277	\$ (32,235)	\$ 314,634
Adjustments to reconcile operating income to net cash provided by operating activities				
Other income related to operations	17,978	33,077	19,082	70,137
Depreciation	285,534	277,269	211,304	774,107
(Increase) decrease in assets/deferred outflows				
Accounts receivable	2,178	5,992	148,952	157,122
Special assessments	18,661	10,823	-	29,484
Prepaid items	-	-	(1,644)	(1,644)
Deferred pension resources	(36,971)	(36,972)	-	(73,943)
Increase (decrease) in liabilities/deferred inflows				
Accounts and other payables	(13,000)	(10,917)	12,018	(11,899)
Due to other governments	(1,848)	(1,966)	-	(3,814)
Accrued salaries and wages payable	399	399	46,146	46,944
Deposits payable	-	-	6,957	6,957
Compensated absences payable	7,963	21	(42,895)	(34,911)
Net pension liability	(9,992)	(9,800)	-	(19,792)
Deferred pension resources	49,846	49,847	-	99,693
Net Cash Provided by Operating Activities	<u>\$ 511,340</u>	<u>\$ 474,050</u>	<u>\$ 367,685</u>	<u>\$ 1,353,075</u>
Noncash Capital and Related Financing Activities				
Amortization of bond (discount)/premium	<u>\$ 1,819</u>	<u>\$ 2,227</u>	<u>\$ 11,248</u>	<u>\$ 15,294</u>
Book value of disposed capital assets	<u>\$ 59,857</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 59,857</u>

The notes to the financial statements are an integral part of this statement.

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City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies

A. Reporting Entity

The City of Norwood Young America, Minnesota (the City) operates under the "Optional Plan A" form of government as defined in the State of Minnesota statutes. Under this plan, the government of the City is directed by a City Council composed of an elected Mayor and four elected City Council members. The City Council exercises legislative authority and determines all matters of policy. The City Council appoints personnel responsible for the proper administration of all affairs relating to the City.

The City has considered all potential units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has the following component unit:

Blended Component Units. The Economic Development Authority (EDA) of the City was created pursuant to Minnesota statutes 469.090 through 469.108 to carry out economic and industrial development and redevelopment consistent with policies established by the City Council. It is comprised of the members of the City Council. The EDA activities are blended and reported in the General fund due to City Council has significant influence to the EDA. Separate financial statements are not issued for this component unit.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues include 2) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contribution, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

The City reports major governmental funds that are calculated based on these criteria:

- 1) Total assets and deferred outflows and liabilities and deferred inflows, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total (that is, total governmental or total enterprise funds), *and*
- 2) Total assets and deferred outflows and liabilities and deferred inflows, revenues or expenditures/expenses of that individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The City reports the following major governmental funds:

The *General fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The *Debt Service fund* accounts for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources when the City is obligated in some manner for the payment.

The *Capital fund* accumulates resources for future capital outlay purchases.

The 2nd Avenue Improvement fund accounts for the 2nd avenue improvement project expenditures and bond issuance.

The City reports the following major proprietary funds:

The *Water fund* accounts for the activities of the City's water distribution system.

The *Sewer fund* accounts for the activities of the City's sewage collection operations.

The *Harbor at Peace fund* accounts for the activities of the City's elderly housing project.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

As a general rule, the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The proprietary funds' portion in the government-wide cash and temporary investments pool is considered to be cash and cash equivalents for purposes of the statement of cash flows.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

Investment Policy

The funds of the City shall be deposited or invested in accordance with Minnesota statutes, chapter 118A and any other applicable law or written administrative procedures. Investments shall be made based on statutory constraints and subject to available designated staffing capabilities. The primary investment criteria in priority sequence are safety, liquidity and yield.

Limitations on instruments, diversification and maturity scheduling shall depend on the purpose of the fund for which they are being invested. All funds shall be normally considered short-term (one year) except those reserved for building construction projects and used to provide financial flexibility for future fiscal years. Investment maturities for operating funds shall be scheduled to coincide with projected cash flow needs within one fiscal cycle, taking into account large routine expenditures. Instruments and diversification for mid and long-term portfolios shall be the same as for the short-term portfolio. Maturity scheduling shall be timed according to anticipated need. For example, investment of building construction funds shall be timed to meet contractor payments, usually for a term not to exceed three (3) years.

All investment securities purchased by the City shall be held in safekeeping by an institution designated as custodial agent. The financial institutions shall issue a safekeeping receipt to the City listing the specific instrument, in whose name the security is held, rate, maturity and other pertinent information. Deposit-type securities (i.e., certificates of deposit) shall be collateralized as required by M.S. 118A for any amount exceeding FDIC or FSLIC coverage. Other investments requiring collateral are secured by the actual security held in safekeeping by the primary agent. Mortgages will not be accepted as collateral.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

The City may also invest idle funds as authorized by Minnesota statutes, as follows:

1. Direct obligations or obligations guaranteed by the United States or its agencies.
2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
5. Obligation of a school district with an original maturity not exceeding 13 months and (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to statute section 126C.55.
6. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
7. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
9. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's recurring fair value measurements are listed in detail on page 57 and are valued using quoted market prices (Level 1 inputs).

The City has the following recurring fair value measurements as of December 31, 2021:

- Government securities of \$293,880 are valued using quoted market prices (Level 1 inputs)
- Negotiable Certificates of Deposit of \$1,593,990 are values using a matrix pricing model (Level 2 inputs)

Property Taxes

The City Council annually adopts a tax levy in December and certifies it to the County for collection in the following year. The County is responsible for collecting all property taxes for the City. These taxes attach an enforceable lien on taxable property within the City on January 1 and are payable by the property owners in two installments. The taxes are collected by the County Auditor and tax settlements are made to the City during January, June and November each year.

Delinquent taxes receivable include the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for delinquent taxes not received within 60 days after year end in the governmental financial statements.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Accounts Receivable

Accounts receivable include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables are also included for services provided in 2021. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

Special Assessments

Special assessments represent the financing for public improvements paid for by benefiting property owners. These assessments are recorded as receivables upon certification to the County. Special assessments are recognized as revenue when they are received in cash or within 60 days after year end. All governmental fund special assessments receivable are offset by a deferred inflow of resources in the governmental fund financial statements.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance nonspendable account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

In the case of initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the City constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations the City values these capital assets at the acquisition value of the item at the date of its donation.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Property, plant and equipment will be depreciated using the straight-line method over the following estimated useful lives:

Assets	Useful Lives in Years
Land Improvements	4 to 25
Buildings and Improvements	5 to 50
System and Improvements	20 to 50
Office Furniture and Fixtures	3 to 15
Machinery and Equipment	4 to 20
Automotive Equipment	2 to 10

Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has only one item that qualifies for reporting in this category. Accordingly, the item, deferred pension resources, is reported only in the statements of net position. This item results from actuarial calculations and current year pension contributions made subsequent to the measurement date.

Compensated Absences

It is the City's policy to permit employees to accumulate a limited amount of earned but unused "paid time off" (PTO) benefits, which upon termination in good standing will be paid the accrued PTO. All PTO is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The General fund is typically used to liquidate governmental compensated absences.

Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. The recognition of premiums and discounts, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of applicable bond premium or discount. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognized bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The General fund is typically used to liquidate the governmental net pension liability.

The total pension expense for the General Employees Plan (GERP) and Norwood Young America Fire Relief Association is as follows:

	Public Employees Retirement Association of Minnesota (PERA)			Total All Plans
	GERP	Fire Relief	DCP	
Pension Expense	\$ 27,667	\$26,218	\$1,600	\$ 55,485

Fire Relief Association

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit plan administered by Norwood Young America Fire Department Relief Association and additions to and deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. Investments are reported at fair value.

Deferred Inflows of Resources

In addition to liabilities, the statement of net position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting that qualifies as needing to be reported in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The City has an additional item which qualifies for reporting in this category. The item, deferred pension resources, is reported only in the statements of net position and results from actuarial calculations.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 1: Summary of Significant Accounting Policies (Continued)

Fund Balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable - Amounts that cannot be spent because they are not in spendable form, such as prepaid items and advances to other funds.

Restricted - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council, which is the City's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by resolution.

Assigned - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the City Council itself or by an official to which the governing body delegates the authority. The City Council has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the City Administrator.

Unassigned - The residual classification for the General fund and also negative residual amounts in other funds.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has formally adopted a fund balance policy for the General fund. The City's policy is to maintain a minimum unassigned fund balance of 35 percent of budgeted operating expenditures for cash-flow timing needs.

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is displayed in three components:

- a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.
- b. Restricted net position - Consists of net position balances restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets".

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 2: Stewardship, Compliance and Accountability

A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

In June of each year, all departments of the City submit requests for appropriations to the City Administrator so that a budget may be prepared. Before September 30th, the proposed budget is presented to the City Council for review. The City Council holds public hearings and a final budget is prepared and adopted in early December.

The appropriated budget is prepared by fund, function and department. The City's department heads, with the approval of the City Administrator, may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is at the fund level. Budgeted amounts are as originally adopted, or as amended by the City Council.

The budget was amended during 2021. The revised budget increased revenues and other financing sources by \$93,000 and also increased expenditures and other financing uses by \$7,450. The revision called for a net increase in the General fund balance of \$85,550.

B. Deficit Fund Equity

As of December 31, 2021, the following funds reported deficit fund equity:

Fund	Amount
Governmental Funds	
Nonmajor capital projects	
TIF 3-3	\$ 243,632
TIF 3-4	430,422
TIF 3-5	69,549
TIF 3-6	398,225
Underpass Project	155,654
Proprietary Funds	
Harbor at Peace	1,613,525

The fund deficits will be eliminated with future charges for services, transfers, tax increments and other revenues.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds

A. Deposits and Investments

Deposits

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the City's deposits and investments may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the City Council, the City maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all City deposits be protected by insurance, surety bond or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance, bonds, or irrevocable standby letters of credit from Federal Home Loan Banks.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency.

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the City.

At year end, the City's carrying amount of deposits was \$6,186,357 and the bank balance was \$6,307,018. The bank balance was covered by federal depository insurance totaling \$500,000, the remaining bank balance was covered by collateral held by the City's agent in the City's name and the remaining balance was uncollateralized at year end.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

Investments

As of December 31, 2021, the City had the following investments:

Types of Investments	Credit Quality/ Ratings (1)	Segmented Time Distribution (2)	Amount	Fair Value Measurement Using		
				Level 1	Level 2	Level 3
Pooled Investments at Amortized Cost						
Broker money market fund	N/A	N/A	<u>\$ 24,523</u>			
Non-pooled Investments at Fair Value						
Negotiable Certificates of deposit	N/A	less 1 year	973,717	\$ -	\$ 973,717	\$ -
Negotiable Certificates of deposit	N/A	1 to 5 years	620,273	-	620,273	-
Government Securities	AAA	over 5 years	293,880	293,880	-	-
Total Non-pooled Investments			<u>1,887,870</u>	<u>293,880</u>	<u>1,593,990</u>	<u>-</u>
Total Investments			<u>\$ 1,912,393</u>	<u>\$ 293,880</u>	<u>\$ 1,593,990</u>	<u>\$ -</u>

(1) Ratings are provided by various credit agencies where applicable to indicate associated credit risk.

(2) Interest rate risk is disclosed using the segmented time distribution method.

N/A Indicates not applicable or available.

The investments of the City are subject to the following risks:

- *Credit Risk.* Is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Ratings are provided by various credit rating agencies and where applicable, indicate associated credit risk. The City's investment policy and Minnesota statutes limit the City's investments to the list are on page 50 of the notes.
- *Custodial Credit Risk.* The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City's investment policy requires appropriate collateralization of investments.
- *Concentration of Credit Risk.* Is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City places no limit on the amount that may be invested in any one issuer. The City's investment policy does however require the City to seek diversification of investments.
- *Interest Rate Risk.* Is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's investment policy seeks to mitigate the City's exposure to interest rate risk.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

A reconciliation of cash and investments as shown on the financial statements for the City follows:

Carrying Amount of Deposits	\$ 6,186,357
Investments	1,912,393
Cash on Hand	<u>350</u>
Total	<u><u>\$ 8,099,100</u></u>
Government-wide Statements	
Cash and temporary investments	<u><u>\$ 8,099,100</u></u>

B. Capital Assets

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities				
Capital Assets not being Depreciated				
Land	\$ 3,117,981	\$ -	\$ -	\$ 3,117,981
Construction in progress	595,534	1,097,563	(702,145)	990,952
Total Capital Assets not being Depreciated	<u>3,713,515</u>	<u>1,097,563</u>	<u>(702,145)</u>	<u>4,108,933</u>
Capital Assets being Depreciated				
Buildings and improvements	4,343,920	-	-	4,343,920
Infrastructure	19,104,091	845,540	-	19,949,631
Machinery and equipment	3,931,572	110,945	(118,579)	3,923,938
Total Capital Assets being Depreciated	<u>27,379,583</u>	<u>956,485</u>	<u>(118,579)</u>	<u>28,217,489</u>
Less Accumulated Depreciation for				
Buildings and improvements	(1,518,750)	(124,979)	-	(1,643,729)
Infrastructure	(10,048,398)	(451,943)	-	(10,500,341)
Machinery and equipment	(2,206,098)	(179,088)	115,145	(2,270,041)
Total Accumulated Depreciation	<u>(13,773,246)</u>	<u>(756,010)</u>	<u>115,145</u>	<u>(14,414,111)</u>
Total Capital Assets being Depreciated, Net	<u>13,606,337</u>	<u>200,475</u>	<u>(3,434)</u>	<u>13,803,378</u>
Governmental Activities Capital Assets, Net	<u><u>\$ 17,319,852</u></u>	<u><u>\$ 1,298,038</u></u>	<u><u>\$ (705,579)</u></u>	<u><u>\$ 17,912,311</u></u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities				
Capital Assets not being Depreciated				
Land	\$ 239,048	\$ -	\$ -	\$ 239,048
Construction in progress	8,338	1,033,159	(3,638)	1,037,859
Total Capital Assets not being Depreciated	<u>247,386</u>	<u>1,033,159</u>	<u>(3,638)</u>	<u>1,276,907</u>
Capital Assets being Depreciated				
Buildings	11,382,837	22,190	-	11,405,027
Infrastructure	17,064,439	-	(149,642)	16,914,797
Machinery and equipment	1,391,813	11,408	(42,750)	1,360,471
Total Capital Assets being Depreciated	<u>29,839,089</u>	<u>33,598</u>	<u>(192,392)</u>	<u>29,680,295</u>
Less Accumulated Depreciation for				
Buildings	(3,512,884)	(308,146)	-	(3,821,030)
Infrastructure	(8,458,073)	(381,787)	89,785	(8,750,075)
Machinery and equipment	(906,812)	(84,174)	42,750	(948,236)
Total Accumulated Depreciation	<u>(12,877,769)</u>	<u>(774,107)</u>	<u>132,535</u>	<u>(13,519,341)</u>
Total Capital Assets being Depreciated, Net	<u>16,961,320</u>	<u>(740,509)</u>	<u>(59,857)</u>	<u>16,160,954</u>
Business-type Activities Capital Assets, Net	<u><u>\$ 17,208,706</u></u>	<u><u>\$ 292,650</u></u>	<u><u>\$ (63,495)</u></u>	<u><u>\$ 17,437,861</u></u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities	
General government	\$ 56,341
Public safety	124,953
Public works	409,343
Culture and recreation	97,433
Economic development	67,940
Total Depreciation Expense - Governmental Activities	<u><u>\$ 756,010</u></u>
Business-type Activities	
Water	\$ 285,534
Sewer	277,269
Harbor at Peace	211,304
Total Depreciation Expense - Business-type Activities	<u><u>\$ 774,107</u></u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

Construction Projects and Commitments

The City has active construction projects as of December 31, 2021. At year end, the commitments with the contractors for these projects are as follows:

Project	Spent to date	Remaining Commitment
2nd Ave Improvements	\$ 992,373	\$ 5,957
Oak Lane Improvements	587,146	51,391
Total	<u>\$ 1,579,519</u>	<u>\$ 57,348</u>

C. Interfund Receivables, Payables and Transfers

The City Council determined that it is necessary to provide a source of funding for improvements to finance the industrial park land purchase through other City funds, as well as provide interfund financing to support industrial development related to tax increment financing. The following are the interfund advances outstanding at year end:

Receivable Fund	Payable Fund	Amount
Advance From/To Other Funds		
General	Debt Service	\$ 248,114
Capital fund	Nonmajor governmental funds	1,236,366
Total Advances From/To Other Funds		<u>\$ 1,484,480</u>

The composition of interfund transfers as of December 31, 2021 is as follows:

Fund	Transfer In				
	Debt Service	2nd Avenue Improvements	Nonmajor Governmental	Water	Total
Transfer Out					
General	\$ 360,716	\$ 139,566	\$ 221,446	\$ 124,049	\$ 845,777
Nonmajor governmental	46,000	143,055	93,733	127,151	409,939
Water	60,667	-	-	-	60,667
Sewer	153,556	-	-	-	153,556
Total	<u>\$ 620,939</u>	<u>\$ 282,621</u>	<u>\$ 315,179</u>	<u>\$ 251,200</u>	<u>\$ 1,469,939</u>

During the year, transfers are used to 1) move revenues from the fund with collection authorization to the Debt Service fund, as debt service principal and interest payments become due, 2) fund current and future capital projects and 3) permanently close funds.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

D. Long-term Debt

Capital Equipment Lease

The City issued a capital equipment lease to finance the purchase of fire equipment.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
Equipment Lease	\$ 113,465	3.27 %	04/15/17	04/15/22	<u>\$ 24,176</u>

Annual debt service requirements to maturity for the capital equipment lease is as follows:

Year Ending December 31,	Capital Equipment Lease Governmental Activities		
	Principal	Interest	Total
2022	<u>\$ 24,176</u>	<u>\$ 791</u>	<u>\$ 24,967</u>

Events of default are defined by: 1) Failure to make rental payments, 2) Failure to make any other payments required under agreement, 3) Failure to observe and perform any warranty, covenant, condition under the agreement, 4) lessee admits in writing its inability to pay its obligation. In the event of a default, the lessor shall have the right to take one or any combination of the following steps: 1) Lessor may declare all rental payments due immediately, 2) Lessor may require lessee to redeliver any or all equipment under agreement, 3) lessor may take whatever action at law or in equity that may appear necessary to enforce its rights.

Fire Equipment	\$ 113,465
Accumulated Depreciation	<u>(34,040)</u>
Net Book Value	<u>\$ 79,425</u>

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary activities. In addition, bonds have been issued to refund related general obligation special assessment and general obligation revenue bonds. General obligation bonds are direct obligations of the City and pledge the full faith and credit of the City.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Refunding Bonds, Series 2016A	\$ 1,415,000	2.00 - 3.00 %	07/21/16	02/01/35	\$ 1,415,000
G.O. Bonds, Series 2020A	935,000	2.00 - 4.00	07/07/20	02/01/31	935,000
G.O. Bonds, Series 2021A	935,000	1.00 - 2.00	08/19/21	02/01/32	<u>760,000</u>
Total General Obligation Bonds					<u>\$ 3,110,000</u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

Annual debt service requirements to maturity for general obligation refunding bonds is as follows:

Year Ending December 31,	G.O. Bonds Governmental Activities		
	Principal	Interest	Total
2022	\$ 105,000	\$ 78,313	\$ 183,313
2023	180,000	73,915	253,915
2024	185,000	67,965	252,965
2025	195,000	61,815	256,815
2026	305,000	54,365	359,365
2027 - 2031	1,295,000	180,665	1,475,665
2032 - 2035	845,000	46,398	891,398
Total	<u>\$ 3,110,000</u>	<u>\$ 563,436</u>	<u>\$ 3,673,436</u>

G.O. Special Assessment (Improvement) Bonds

The following bonds were issued to finance various improvements and will be repaid primarily from special assessments levied on the properties benefiting from the improvements. All special assessment debt is backed by the full faith and credit of the City.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Improvement Bonds, Series 2013A	\$ 1,920,000	2.00 - 3.25 %	06/20/13	02/01/31	\$ 1,210,000
G.O. Refunding Bonds, Series 2016A	540,000	2.00 - 3.00	07/21/16	02/01/22	110,000
G.O. Bonds, Series 2020A	4,943,550	2.00 - 4.00	07/07/20	02/01/32	3,356,895
Total G.O. Special Assessment Bonds					<u>\$ 4,676,895</u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

Annual debt service requirements to maturity for general obligation special assessment bonds are as follows:

Year Ending December 31,	G.O. Special Assessment Bonds Governmental Activities		
	Principal	Interest	Total
2022	\$ 795,072	\$ 156,400	\$ 951,472
2023	699,728	129,216	828,944
2024	727,450	102,047	829,497
2025	738,210	73,858	812,068
2026	615,316	47,963	663,279
2027 - 2031	1,074,639	70,476	1,145,115
2032	26,480	265	26,745
Total	<u>\$ 4,676,895</u>	<u>\$ 580,225</u>	<u>\$ 5,257,120</u>

G.O. Revenue Bonds

The following bonds were issued to finance various improvements and will be repaid primarily from revenues generated from the system. They will be repaid from future revenues pledged from enterprise funds and are backed by the full faith and credit of the City.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Water Revenue Note, Series 2010	\$ 1,966,604	2.46 %	07/21/10	08/20/39	\$ 1,374,000
G.O. Sewer and Water Revenue Refunding Bonds, 2012A	3,815,000	0.40 - 2.00	03/14/12	02/01/24	1,150,000
G.O. Water Revenue Bonds, Series 2016A	1,920,000	2.19	07/21/16	02/01/29	1,430,000
G.O. Bonds, Series 2020A	276,450	2.00 - 4.00	07/07/20	02/01/32	233,104
G.O. Housing Revenue Refunding Bonds, Series 2020	4,580,000	2.00 - 3.00	07/16/20	08/01/38	4,385,000
G.O. Bonds, Series 2021A	935,000	1.00 - 2.00	08/19/21	02/01/32	825,000
Total G.O. Revenue Bonds					<u>\$ 9,397,104</u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

Annual debt service requirements to maturity for general obligation revenue bonds are as follows:

Year Ending December 31,	G.O. Revenue Bonds Business-type Activities		
	Principal	Interest	Total
2022	\$ 846,928	\$ 207,148	\$ 1,054,076
2023	938,272	187,627	1,125,899
2024	977,550	165,611	1,143,161
2025	587,790	146,675	734,465
2026	602,684	131,521	734,205
2027 - 2031	2,646,361	446,186	3,092,547
2032 - 2036	1,919,519	211,631	2,131,150
2037 - 2039	878,000	31,735	909,735
Total	<u>\$ 9,397,104</u>	<u>\$ 1,528,134</u>	<u>\$ 10,925,238</u>

Annual revenues from charges for services and rent revenues, principal and interest payments, and percent of revenue required to cover principal and interest payment for the G.O. Revenue bonds are as follows:

	Water	Sewer	Harbor at Peace
Revenues	\$ 884,480	\$ 769,730	\$ 1,579,836
Principal and Interest	477,387	313,859	312,251
Percent of Revenues	54 %	41 %	20 %

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 3: Detailed Notes on All Funds (Continued)

Changes in Long-term Liabilities

Long-term liability activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Governmental Activities					
Bonds Payable					
G.O. bonds	\$ 2,350,000	\$ 760,000	\$ -	\$ 3,110,000	\$ 105,000
G.O. special assessment bonds	6,208,550	-	(1,531,655)	4,676,895	795,072
Unamortized premium on bonds	579,139	32,964	(60,941)	551,162	-
Total Bonds Payable	9,137,689	792,964	(1,592,596)	8,338,057	900,072
Capital equipment lease	47,587	-	(23,411)	24,176	24,176
Compensated Absences Payable	28,827	18,208	(24,572)	22,463	22,463
Governmental Activity Long-term Liabilities	<u>\$ 9,214,103</u>	<u>\$ 811,172</u>	<u>\$ (1,640,579)</u>	<u>\$ 8,384,696</u>	<u>\$ 946,711</u>
Business-type Activities					
Bonds Payable					
G.O. revenue bonds	\$ 9,455,450	\$ 825,000	\$ (883,346)	\$ 9,397,104	\$ 846,928
Unamortized Premium on Bonds	321,827	35,351	(21,382)	335,796	-
Discount on Bonds	(27,585)	-	6,088	(21,497)	-
Total Bonds Payable	9,749,692	860,351	(898,640)	9,711,403	846,928
Compensated Absences Payable	56,476	78,456	(113,367)	21,565	21,565
Business-type Activity Long-term Liabilities	<u>\$ 9,806,168</u>	<u>\$ 938,807</u>	<u>\$ (1,012,007)</u>	<u>\$ 9,732,968</u>	<u>\$ 868,493</u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 4: Defined Benefit Pension Plans - Statewide

A. Plan Description

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota statutes*, chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

All full-time and certain part-time employees of the City are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989 normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

C. Contributions

Minnesota statutes chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2021 and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the General Employees Fund for the years ending December 31, 2021, 2020 and 2019 were \$50,161 , \$46,742 and \$45,854 , respectively. The City's contributions were equal to the required contributions for each year as set by state statute.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

D. Pension Costs

General Employees Fund Pension Costs

At December 31, 2021, the City reported a liability of \$397,152 for its proportionate share of the General Employees Fund's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$12,148. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021 relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.0093 percent which was an increase of 0.0008 percent from its proportion measured as of June 30, 2020.

City's Proportionate Share of the Net Pension Liability	\$ 397,152
State of Minnesota's Proportionate Share of the Net Pension Liability Associated with the City	<u>12,148</u>
Total	<u><u>\$ 409,300</u></u>

For the year ended December 31, 2021, the City recognized pension expense of \$26,687 for its proportionate share of General Employees Plan's pension expense. In addition, the City recognized an additional \$980 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2021, the City reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources, related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 2,283	\$ 12,033
Changes in Actuarial Assumptions	242,493	8,090
Net Difference Between Projected and Actual Earnings on Plan Investments	-	347,344
Changes in Proportion	23,982	9,315
Contributions Paid to PERA Subsequent to the Measurement Date	<u>24,322</u>	<u>-</u>
Total	<u><u>\$ 293,080</u></u>	<u><u>\$ 376,782</u></u>

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

The \$24,322 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

2022	\$ (11,990)
2023	2,031
2024	(4,252)
2025	(93,813)

E. Actuarial Assumptions

The total pension liability in the June 30, 2021 actuarial valuation was determined using an individual entry-age normal actuarial cost method.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 29 years of service and 6.0 percent per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions used in the June 30, 2021 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and become effective with the July 1, 2020 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2021:

General Employees Fund

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 4: Defined Benefit Pension Plans - Statewide (Continued)

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.50 %	5.10 %
Alternative Assets (Private Markets)	25.00	5.90
Bonds (Fixed Income)	25.00	0.75
International Equity	16.50	5.30
Total	<u>100.00 %</u>	

F. Discount Rate

The discount rate used to measure the total pension liability in 2021 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	City Proportionate Share of NPL		
	1 Percent Decrease (5.50%)	Current (6.50%)	1 Percent Increase (7.50%)
General Employees Fund	\$ 809,987	\$397,152	\$ 58,395

H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 5: Defined Benefit Pension Plan - Statewide Volunteer Firefighter Retirement Plan

A. Plan Description

The Norwood Young America Fire Department (the Department) participates in the Statewide Volunteer Firefighter Retirement Plan (Volunteer Firefighter Plan accounted for in the Volunteer Firefighter Fund), an agent multiple-employer lump-sum [or monthly] defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). The Volunteer Firefighter Plan covers volunteer firefighters of municipal fire departments or independent nonprofit firefighting corporations that have elected to join the plan. As of December 31, 2021, the plan covered 28 active firefighters and 8 vested terminated firefighters whose pension benefits are deferred. The plan is established and administered in accordance with Minnesota statutes, chapter 353g.

B. Benefits Provided

The Volunteer Firefighter Plan provides retirement, death, and supplemental benefits to covered firefighters and survivors. Benefits are paid based on the number of years of service multiplied by a benefit level approved by the City. Members are eligible for a lump-sum retirement benefit at 50 years of age with five years of service. Plan provisions include a pro-rated vesting schedule that increases from 5 years at 40 percent through 20 years at 100 percent.

C. Contributions

The SVF is funded by fire state aid, investment earnings and, if necessary, employer contributions as specified in Minnesota statutes and voluntary City contributions (if applicable). The State of Minnesota contributed \$34,045 in fire state aid to the plan on behalf of the Norwood Young America Fire Department for the year ended December 31, 2021, which was recorded as a revenue. Required employer contributions are calculated annually based on statutory provisions. The City's statutorily-required contributions to the SVF plan for the year ended December 31, 2021 were \$29,459. In addition, the City made voluntary contributions of \$3,400 to the plan.

D. Investment Policy

The Minnesota State Board of Investment (SBI) is established by Article XI of the Minnesota Constitution to invest all state funds. Its membership as specified in the Constitution is comprised of the governor (who is designated as chair of the board), state auditor, secretary of state and state attorney general.

All investments undertaken by the SBI are governed by the prudent person rule and other standards codified in Minnesota statutes, chapter 11a and chapter 353g.

Within the requirements defined by state law, the SBI, with assistance of the SBI staff and the Investment Advisory Council, establishes investment policy for all funds under its control. These investments policies are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure and specific performance standards. Studies guide the on-going management of the funds and are updated periodically.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 5: Defined Benefit Pension Plan - Statewide Volunteer Firefighter Retirement Plan (Continued)

E. Pension Cost

At December 31, 2021, the City reported a net pension asset of (\$94,025) for the SVF plan. The net pension asset was measured as of December 31, 2021. The total pension liability used to calculate the net pension liability (asset) in accordance with GASB 68 was determined by PERA applying an actuarial formula to specific census data certified by the fire department as of December 31, 2021. The following table presents the changes in net pension liability (asset) during the year.

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a-b)
Beginning Balance 12/31/20	\$ 809,339	\$ 877,910	\$ (68,571)
Changes for the Year			
Service cost	37,025	-	37,025
Interest on pension liability	47,319	-	47,319
Actuarial experience (gains)/losses	(45,505)	-	(45,505)
Projected investment earnings	-	52,675	(52,675)
Changes in benefit level	51,127	-	51,127
Contributions (employer)	-	3,500	(3,500)
Contributions (state)	-	34,045	(34,045)
Asset (gain)/loss	-	26,357	(26,357)
Benefit payouts	(115,444)	(115,444)	-
PERA administrative fee	-	(1,157)	1,157
Net Changes	<u>(25,478)</u>	<u>(24)</u>	<u>(25,454)</u>
Ending Balance 12/31/21	<u>\$ 783,861</u>	<u>\$ 877,886</u>	<u>\$ (94,025)</u>

For the year ended December 31, 2021, the City recognized pension expense of \$26,218 .

At December 31, 2021, the City reported deferred outflows of resources, its contributions subsequent to the measurement date, related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 20,816
Net Difference Between Projected and Actual Earnings on Plan Investments	<u>-</u>	<u>75,217</u>
Total	<u>\$ -</u>	<u>\$ 96,033</u>
2022		\$ 13,251
2023		44,771
2024		23,637
2025		14,374

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 5: Defined Benefit Pension Plan - Statewide Volunteer Firefighter Retirement Plan (Continued)

F. Actuarial Assumptions

The total pension liability at December 31, 2021 was determined using the entry age normal actuarial cost method and the following actuarial assumptions:

- Retirement eligibility at the later of age 50 or 20 years of service
- Investment rate of return of 6.0%
- Inflation rate of 3.0%

There were no changes in actuarial assumptions in 2020.

The 6% long-term expected rate of return on pension plan investments was determined using a building-block method. Best estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using both long-term historical returns and long-term capital market expectations. The asset class estimates and the target allocations were then combined to produce a geometric, long-term expected real rate of return for the portfolio. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

The long-term expected rate of return on pension plan investments was set based on the plan's target investment allocation along with long-term return expectations by asset class. All economic assumptions were based on input from various published sources and projected future financial data available.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.50 %	5.10 %
International Equity	16.50	5.30
Private Markets	25.00	5.90
Cash Equivalents	<u>25.00</u>	0.75
Total	<u><u>100.00 %</u></u>	

G. Discount Rate

The 6.0 percent long-term expected rate of return on pension plan investments was determined using a building-block method. Best estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using both long-term historical returns and long-term capital market expectations from a number of investment management and consulting organizations. The asset class estimates and the target allocations were then combined to produce a geometric, long-term expected real rate of return for the portfolio. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

The SBI made no significant changes to their investment policy during fiscal year 2019 for the Volunteer Firefighter Fund.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 5: Defined Benefit Pension Plan - Statewide Volunteer Firefighter Retirement Plan (Continued)

H. Pension Liability Sensitivity

The following presents the City's net pension liability (asset) for the SVF plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate 1 percent lower or 1 percent higher than the current discount rate:

	City Proportionate Share of NPA		
	1 Percent Decrease (5.0%)	Current (6.0%)	1 Percent Increase (7.0%)
Net Pension Liability (Asset)	\$ (73,846)	\$ (94,025)	\$ (113,132)

I. Pension Plan Fiduciary Net Position

Detailed information about the Volunteer Firefighter Fund's fiduciary net position as of June 30, 2021, is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained at www.mnpera.org.

Note 6: Other Information

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The City pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the City's coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. An excess coverage insurance policy covers individual claims in excess of \$1,000,000. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The City's management is not aware of any incurred but not reported claims.

B. Legal Debt Margin

The City's statutory debt limit is computed as 3 percent of the taxable market value of property within the City. Long-term debt issued and financed partially or entirely by special assessments or the net revenues of enterprise fund operations is excluded from the debt limit computation. The City's applicable debt does not exceed the limit.

C. Tax Increment Districts

The City's tax increment district is subject to review by the State of Minnesota Office of the State Auditor (OSA). Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

City of Norwood Young America, Minnesota
Notes to the Financial Statements
December 31, 2021

Note 7: Joint Ventures

The City and the Carver County Community Development Agency (CDA) entered into a joint powers agreement for the purpose of the redevelopment of approximately 4.5 acres known as the Oak Grove Dairy property. To the extent deemed necessary by the CDA, the Agencies shall enter into additional written agreements from time to time relating to specific activities. It is the intent of the parties that any governmentally owned housing development project would be developed, owned and operated by the CDA. The City and the CDA initially paid one-half the preliminary property acquisition costs and one half on any cost of carrying the property following the acquisition. Each party shall pay cost and expenses incurred by it to obtain financing for its share of cost relating to the foregoing costs. Cost relating to operation, maintenance, repair and replacement of any housing development project are expected to be paid from revenue generated by the respective projects pledged to the payment thereof.

The joint powers agreement was amended in December of 2016 to convey the CDA's interest in certain parcels to the City and eliminate the City's annual payment to the CDA.

Note 8: COVID-19

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus ("COVID-19") and the risks to the international community as virus spreads globally. On March 11, 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. In response to the pandemic, the State of Minnesota has issued stay-at-home orders and other measures aimed at slowing the spread of the coronavirus.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. Due to the rapid development and fluidity of this situation, the City cannot determine the ultimate impact that the COVID-19 pandemic will have on its financial condition, liquidity, and future revenue collection, and therefore any prediction as to the ultimate impact on the City's financial condition, liquidity, and future results of its revenue collections is uncertain.

Note 9: Subsequent Event

The City approved the issuance of General Obligation Improvement and Utility Revenue Bonds, Series 2022A, to finance the City's 2nd Avenue Infrastructure Improvement Project. The closing date for the bonds was June 16, 2022 and the bonds were issued for \$2,695,000.

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REQUIRED SUPPLEMENTARY INFORMATION

CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

City of Norwood Young America, Minnesota

Required Supplementary Information

For the Year Ended December 31, 2021

Schedule of Employer's Share of the PERA Net Pension Liability - General Employees Fund

Fiscal Year Ending	City's Proportion of the Net Pension Liability	City's Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the City (b)	Total (a+b)	City's Covered Payroll (c)	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/21	0.0093 %	\$ 397,152	\$ 12,148	\$ 409,300	\$ 664,052	59.8 %	87.0 %
06/30/20	0.0085	509,614	15,603	525,217	603,689	84.4	79.0
06/30/19	0.0087	481,004	14,833	495,837	614,168	78.3	80.2
06/30/18	0.0089	493,736	16,210	509,946	599,417	82.4	79.5
06/30/17	0.0086	549,018	-	549,018	551,281	99.6	75.9
06/30/16	0.0090	730,755	-	730,755	582,866	125.4	68.9
06/30/15	0.0089	461,244	-	461,244	513,273	89.9	78.2

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Schedule of Employer's the PERA Contributions - General Employees Fund

Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	City's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
12/31/21	\$ 50,161	\$ 50,161	\$ -	\$ 668,814	7.5 %
12/31/20	46,742	46,742	-	623,227	7.5
12/31/19	45,854	45,854	-	611,390	7.5
12/31/18	45,744	45,744	-	609,920	7.5
12/31/17	42,641	42,641	-	568,543	7.5
12/31/16	43,633	43,633	-	581,773	7.5
12/31/15	38,496	38,496	-	513,280	7.5

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

City of Norwood Young America, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2021

Notes to the Required Supplementary Information - General Employee Retirement Fund

Changes in Actuarial Assumptions

2021 - The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes. The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 - The price inflation assumption was decreased from 2.50% to 2.25%. The payroll growth assumption was decreased from 3.25% to 3.00%. Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates. Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements. Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter. Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females. The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments. The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019. The assumed spouse age difference was changed from two years older for females to one year older. The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019 - The mortality projection scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

City of Norwood Young America, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2021

Notes to the Required Supplementary Information - General Employee Retirement Fund (Continued)

Changes in Plan Provisions

2021 - There were no changes in plan provisions since the previous valuation.

2020 - Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 - There were no changes in plan provisions since the previous valuation.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

City of Norwood Young America, Minnesota
Required Supplementary Information (Continued)
For the Year Ended December 31, 2021

Schedule of Changes in the Fire Relief Association's Net Pension Liability (Asset) and Related Ratios

	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability							
Service cost	\$ 37,025	\$ 39,670	\$ 34,179	\$ 29,973	\$ 25,358	\$ 25,321	\$ 27,263
Interest on pension liability	47,319	44,776	45,817	41,415	42,761	40,204	38,912
Differences between expected and actual experience	(45,505)	17,940	(28,484)	(81,092)	(15,500)	(17,276)	(21,792)
Changes of benefit level	51,127	22,904	-	-	-	-	-
Changes of assumptions	-	-	-	175,282	29,366	-	-
Benefit payments	(115,444)	(45,100)	(103,600)	(89,265)	(70,063)	-	(41,800)
Net Change in Total Pension Liability	(25,478)	80,190	(52,088)	76,313	11,922	48,249	2,583
Total Pension Liability - January 1	809,339	729,149	781,237	704,924	693,002	644,753	642,170
Total Pension Liability - December 31 (a)	\$ 783,861	\$ 809,339	\$ 729,149	\$ 781,237	\$ 704,924	\$ 693,002	\$ 644,753
Plan Fiduciary Net Position							
Employer contributions	\$ 3,500	\$ 10,835	\$ -	\$ 3,244	\$ -	\$ 22,158	\$ -
Nonemployer contributions	34,045	32,836	31,876	31,048	28,378	29,400	28,912
Projected investment return	79,032	110,463	42,999	48,067	95,132	47,203	1,921
Adjust to initial asset transfer	-	-	5,961	-	-	-	-
Gain (loss)	-	-	77,184	(76,509)	-	-	-
Benefit payments	(115,444)	(45,100)	(103,600)	(89,265)	(70,063)	-	(41,800)
Administrative expenses	(1,157)	(1,124)	(1,061)	(1,064)	(1,125)	(1,191)	(1,041)
Net Change in Plan Fiduciary Net Position	(24)	107,910	53,359	(84,479)	52,322	97,570	(12,008)
Plan Fiduciary Net Position - January 1	877,910	770,000	716,641	801,120	748,798	651,228	663,236
Plan Fiduciary Net Position - December 31 (b)	\$ 877,886	\$ 877,910	\$ 770,000	\$ 716,641	\$ 801,120	\$ 748,798	\$ 651,228
Fire Relief's Net Pension Liability (Asset) - December 31 (a-b)	\$ (94,025)	\$ (68,571)	\$ (40,851)	\$ 64,596	\$ (96,196)	\$ (55,796)	\$ (6,475)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (b/a)	112.00%	108.47%	105.60%	91.73%	113.65%	108.05%	101.00%
Covered-employee Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Fire Relief's Net Pension Liability (Asset) as a Percentage of Covered-employee Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Schedule of Employer's Contributions - Statewide Volunteer Firefighters Fund

Year Ending	Actuarial Determined Contribution (a)	Actual Contributions Paid (b)	Contribution Deficiency (Excess) (a-b)
12/31/21	\$ 29,459	\$ 30,808	\$ (1,349)
12/31/20	33,514	36,914	(3,400)
12/31/19	31,876	31,876	-
12/31/18	29,048	29,048	-
12/31/17	28,378	28,378	-
12/31/16	51,558	51,558	-
12/31/15	27,912	27,912	-
12/31/14	38,044	38,044	-

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

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COMBINING AND INDIVIDUAL FUND
FINANCIAL STATEMENTS AND SCHEDULES

CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

City of Norwood Young America, Minnesota
Nonmajor Governmental Funds
Combining Balance Sheet
December 31, 2021

	Special Revenue	Capital Projects	Total
Assets			
Cash and temporary investments	\$ 311,602	\$ 249,553	\$ 561,155
Receivables			
Accounts	9,733	-	9,733
Loans	-	10,000	10,000
Less: allowance for forgivable loans	-	(10,000)	(10,000)
Special assessments	85	-	85
	<u>85</u>	<u>-</u>	<u>85</u>
Total Assets	<u>\$ 321,420</u>	<u>\$ 249,553</u>	<u>\$ 570,973</u>
Liabilities			
Accounts and other payables	\$ -	\$ 80,229	\$ 80,229
Deposits payable	-	11,647	11,647
Accrued salaries and wages payable	416	-	416
Unearned revenue	205,942	-	205,942
Advances from other funds	-	1,236,366	1,236,366
Total Liabilities	<u>206,358</u>	<u>1,328,242</u>	<u>1,534,600</u>
Deferred Inflows of Resources			
Unavailable revenue - special assessments	<u>85</u>	<u>-</u>	<u>85</u>
Fund Balances			
Restricted for			
Park dedication	64,743	-	64,743
Economic development	-	4,070	4,070
Capital projects	-	59,328	59,328
Committed			
Donations	9,927	-	9,927
Cemetery	35,534	-	35,534
Storm Water	4,773	-	4,773
Assigned for			
Capital outlay	-	155,395	155,395
Unassigned	-	(1,297,482)	(1,297,482)
Total Fund Balances	<u>114,977</u>	<u>(1,078,689)</u>	<u>(963,712)</u>
	<u>114,977</u>	<u>(1,078,689)</u>	<u>(963,712)</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 321,420</u>	<u>\$ 249,553</u>	<u>\$ 570,973</u>

City of Norwood Young America, Minnesota
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2021

	Special Revenue	Capital Projects	Total
Revenues			
Tax increments	\$ -	\$ 301,873	\$ 301,873
Intergovernmental	-	62,652	62,652
Charges for services	109,108	-	109,108
Special assessments	9	-	9
Miscellaneous	12,686	51,770	64,456
Total Revenues	<u>121,803</u>	<u>416,295</u>	<u>538,098</u>
Expenditures			
Current			
General government	-	1,620	1,620
Public works	23,230	-	23,230
Culture and recreation	10,397	-	10,397
Economic development	-	108,975	108,975
Capital outlay			
Public works	-	524,928	524,928
Debt service			
Interest and other	-	54,795	54,795
Bond issuance costs	-	9,666	9,666
Total Expenditures	<u>33,627</u>	<u>699,984</u>	<u>733,611</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>88,176</u>	<u>(283,689)</u>	<u>(195,513)</u>
Other Financing Sources (Uses)			
Bonds issued	-	304,000	304,000
Bond premium	-	13,185	13,185
Transfers in	-	315,179	315,179
Transfers out	(46,000)	(363,939)	(409,939)
Total Other Financing Sources (Uses)	<u>(46,000)</u>	<u>268,425</u>	<u>222,425</u>
Net Changes in Fund Balances	42,176	(15,264)	26,912
Fund Balances, January 1	<u>72,801</u>	<u>(1,063,425)</u>	<u>(990,624)</u>
Fund Balances, December 31	<u><u>\$ 114,977</u></u>	<u><u>\$ (1,078,689)</u></u>	<u><u>\$ (963,712)</u></u>

City of Norwood Young America, Minnesota
Nonmajor Special Revenue Funds
Combining Balance Sheet
December 31, 2021

	201 Park Dedication	603 Storm Water	830 Donations	230 Cemetery	258 ARPA (Covid) Funds	Total
Assets						
Cash and temporary investments	\$ 64,743	\$ (4,544)	\$ 9,927	\$ 35,534	\$ 205,942	\$ 311,602
Receivable						
Accounts	-	9,733	-	-	-	9,733
Special assessments	-	85	-	-	-	85
Total Assets	<u>\$ 64,743</u>	<u>\$ 5,274</u>	<u>\$ 9,927</u>	<u>\$ 35,534</u>	<u>\$ 205,942</u>	<u>\$ 321,420</u>
Liabilities						
Accrued salaries and wages payable	\$ -	\$ 416	\$ -	\$ -	\$ -	\$ 416
Unearned revenue	-	-	-	-	205,942	205,942
Total Liabilities	<u>-</u>	<u>416</u>	<u>-</u>	<u>-</u>	<u>205,942</u>	<u>206,358</u>
Deferred Inflows of Resources						
Unavailable revenue - special assessments	-	85	-	-	-	85
Fund Balances						
Restricted for						
Park dedication	64,743	-	-	-	-	64,743
Committed						
Donations	-	-	9,927	-	-	9,927
Cemetery	-	-	-	35,534	-	35,534
Storm Water	-	4,773	-	-	-	4,773
Total Fund Balances	<u>64,743</u>	<u>4,773</u>	<u>9,927</u>	<u>35,534</u>	<u>-</u>	<u>114,977</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 64,743</u>	<u>\$ 5,274</u>	<u>\$ 9,927</u>	<u>\$ 35,534</u>	<u>\$ 205,942</u>	<u>\$ 321,420</u>

City of Norwood Young America, Minnesota
Nonmajor Special Revenue Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2021

	201 Park Dedication	603 Storm Water	830 Donations	230 Cemetery	258 ARPA (Covid) Funds	Total
Revenues						
Charges for services	\$ 3,019	\$ 102,873	\$ -	\$ 3,216	\$ -	\$ 109,108
Special assessments	-	9	-	-	-	9
Miscellaneous	-	989	11,697	-	-	12,686
Total Revenues	<u>3,019</u>	<u>103,871</u>	<u>11,697</u>	<u>3,216</u>	<u>-</u>	<u>121,803</u>
Expenditures						
Current						
Public works	-	23,230	-	-	-	23,230
Culture and recreation	-	-	10,397	-	-	10,397
Total Expenditures	<u>-</u>	<u>23,230</u>	<u>10,397</u>	<u>-</u>	<u>-</u>	<u>33,627</u>
Excess of Revenues Over Expenditures	3,019	80,641	1,300	3,216	-	88,176
Other Financing Uses						
Transfers out	<u>-</u>	<u>(46,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(46,000)</u>
Net Change in Fund Balances	3,019	34,641	1,300	3,216	-	42,176
Fund Balances, January 1	<u>61,724</u>	<u>(29,868)</u>	<u>8,627</u>	<u>32,318</u>	<u>-</u>	<u>72,801</u>
Fund Balances, December 31	<u>\$ 64,743</u>	<u>\$ 4,773</u>	<u>\$ 9,927</u>	<u>\$ 35,534</u>	<u>\$ -</u>	<u>\$ 114,977</u>

City of Norwood Young America, Minnesota
Nonmajor Capital Projects Funds
Combining Balance Sheet
December 31, 2021

	320	407	423	424	425	431
	2013 Infrastructure	TIF 1-5	TIF 3-3	TIF 3-4	TIF 3-5	TIF 3-6
Assets						
Cash and temporary investments	\$ -	\$ 36,631	\$ -	\$ 22,920	\$ 22,378	\$ 49,240
Receivables						
Loans	-	-	-	-	-	-
Less: allowance for forgivable loans	-	-	-	-	-	-
Total Assets	<u>\$ -</u>	<u>\$ 36,631</u>	<u>\$ -</u>	<u>\$ 22,920</u>	<u>\$ 22,378</u>	<u>\$ 49,240</u>
Liabilities						
Accounts and other payables	\$ -	\$ 32,561	\$ -	\$ -	\$ -	\$ -
Deposits payable	-	-	-	-	-	-
Advances from other funds	-	-	243,632	453,342	91,927	447,465
Total Liabilities	<u>-</u>	<u>32,561</u>	<u>243,632</u>	<u>453,342</u>	<u>91,927</u>	<u>447,465</u>
Fund Balances						
Restricted for						
Economic development	-	4,070	-	-	-	-
Capital projects	-	-	-	-	-	-
Assigned for						
Capital outlay	-	-	-	-	-	-
Unassigned	-	-	(243,632)	(430,422)	(69,549)	(398,225)
Total Fund Balances	<u>-</u>	<u>4,070</u>	<u>(243,632)</u>	<u>(430,422)</u>	<u>(69,549)</u>	<u>(398,225)</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ -</u>	<u>\$ 36,631</u>	<u>\$ -</u>	<u>\$ 22,920</u>	<u>\$ 22,378</u>	<u>\$ 49,240</u>

498	225	614	496	497		
Street Improv. Project	Economic Recovery	Cable TV Upgrades	Oak Lane Improvement	Underpass Project	Developers Escrows	Total
\$ 62,652	\$ 84,153	\$ 15,511	\$ 100,075	\$ (155,654)	\$ 11,647	\$ 249,553
-	10,000	-	-	-	-	10,000
-	(10,000)	-	-	-	-	(10,000)
<u>\$ 62,652</u>	<u>\$ 84,153</u>	<u>\$ 15,511</u>	<u>\$ 100,075</u>	<u>\$ (155,654)</u>	<u>\$ 11,647</u>	<u>\$ 249,553</u>
\$ -	\$ 6,921	\$ -	\$ 40,747	\$ -	\$ -	\$ 80,229
-	-	-	-	-	11,647	11,647
-	-	-	-	-	-	1,236,366
-	6,921	-	40,747	-	11,647	1,328,242
-	-	-	-	-	-	4,070
-	-	-	59,328	-	-	59,328
62,652	77,232	15,511	-	-	-	155,395
-	-	-	-	(155,654)	-	(1,297,482)
<u>62,652</u>	<u>77,232</u>	<u>15,511</u>	<u>59,328</u>	<u>(155,654)</u>	<u>-</u>	<u>(1,078,689)</u>
<u>\$ 62,652</u>	<u>\$ 84,153</u>	<u>\$ 15,511</u>	<u>\$ 100,075</u>	<u>\$ (155,654)</u>	<u>\$ 11,647</u>	<u>\$ 249,553</u>

City of Norwood Young America, Minnesota
Nonmajor Capital Projects Funds
Combining Statement of Revenue, Expenditures and
Changes in Fund Balances
For the Year Ended December 31, 2021

	320	407	423	424	425	431
	2013 Infrastructure	TIF 1-5	TIF 3-3	TIF 3-4	TIF 3-5	TIF 3-6
Revenues						
Tax increments	\$ -	\$ 67,135	\$ 830	\$ 46,394	\$ 48,432	\$ 139,082
Intergovernmental	-	-	-	-	-	-
Miscellaneous revenue	-	-	-	-	-	-
Total Revenues	-	67,135	830	46,394	48,432	139,082
Expenditures						
Current						
General government	-	-	-	-	-	-
Economic development	-	90,785	300	300	300	300
Capital outlay						
Public works	-	-	-	-	-	-
Debt service						
Interest and other charges	-	-	8,392	19,285	5,122	21,996
Bond issuance costs	-	-	-	-	-	-
Total Expenditures	-	90,785	8,692	19,585	5,422	22,296
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(23,650)	(7,862)	26,809	43,010	116,786
Other Financing Sources (Uses)						
Bonds issued	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers out	(51,939)	-	-	-	-	-
Total Other Financing Sources (Uses)	(51,939)	-	-	-	-	-
Net Change in Fund Balances	(51,939)	(23,650)	(7,862)	26,809	43,010	116,786
Fund Balances, January 1	51,939	27,720	(235,770)	(457,231)	(112,559)	(515,011)
Fund Balances, December 31	\$ -	\$ 4,070	\$ (243,632)	\$ (430,422)	\$ (69,549)	\$ (398,225)

498	225	614	496	497		
Street Improv. Project	Economic Recovery	Cable TV Upgrades	Oak Lane Improvement	Underpass Project	Developer Escrows	Total
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 301,873
62,652	-	-	-	-	-	62,652
-	7,770	-	-	44,000	-	51,770
<u>62,652</u>	<u>7,770</u>	<u>-</u>	<u>-</u>	<u>44,000</u>	<u>-</u>	<u>416,295</u>
-	-	1,620	-	-	-	1,620
-	16,990	-	-	-	-	108,975
-	-	-	418,317	106,611	-	524,928
-	-	-	-	-	-	54,795
-	-	-	9,666	-	-	9,666
<u>-</u>	<u>16,990</u>	<u>1,620</u>	<u>427,983</u>	<u>106,611</u>	<u>-</u>	<u>699,984</u>
<u>62,652</u>	<u>(9,220)</u>	<u>(1,620)</u>	<u>(427,983)</u>	<u>(62,611)</u>	<u>-</u>	<u>(283,689)</u>
-	-	-	304,000	-	-	304,000
-	-	-	13,185	-	-	13,185
130,000	-	-	185,179	-	-	315,179
(312,000)	-	-	-	-	-	(363,939)
<u>(182,000)</u>	<u>-</u>	<u>-</u>	<u>502,364</u>	<u>-</u>	<u>-</u>	<u>268,425</u>
(119,348)	(9,220)	(1,620)	74,381	(62,611)	-	(15,264)
<u>182,000</u>	<u>86,452</u>	<u>17,131</u>	<u>(15,053)</u>	<u>(93,043)</u>	<u>-</u>	<u>(1,063,425)</u>
<u>\$ 62,652</u>	<u>\$ 77,232</u>	<u>\$ 15,511</u>	<u>\$ 59,328</u>	<u>\$ (155,654)</u>	<u>\$ -</u>	<u>\$ (1,078,689)</u>

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City of Norwood Young America, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Continued on the Following Pages)
For the Year Ended December 31, 2021
(With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021			2020
	Budgeted Amounts		Actual Amounts	Actual Amounts
	Original	Final		
Revenues				
Property taxes	\$ 1,620,533	\$ 1,620,533	\$ 1,660,440	\$ 1,557,018
Licenses and permits				
Business	18,100	18,100	19,009	10,292
Nonbusiness	99,300	91,300	88,849	153,343
Total licenses and permits	117,400	109,400	107,858	163,635
Intergovernmental				
Federal				
FEMA	-	-	-	288,779
State				
Market value credit	100	100	283	277
Local government aid	420,000	490,000	489,911	462,195
Other	2,087	18,087	49,243	81,833
County				
Recycling	-	-	4,259	-
Highway aid	9,000	9,000	18,609	18,628
Other	17,000	17,000	16,421	17,085
Local				
Other	-	-	-	16,000
Total intergovernmental	448,187	534,187	578,726	884,797
Charges for services				
General government	19,200	19,200	16,708	19,295
Public safety	77,000	77,000	74,784	52,215
Public works	2,900	2,900	2,310	3,444
Culture and recreation	84,000	84,000	61,918	37,164
Other	-	-	-	25
Total charges for services	183,100	183,100	155,720	112,143
Fines and forfeitures	10,000	10,000	10,191	9,708
Special assessments	-	8,500	11,195	24,492
Interest on investments	27,500	27,500	(9,966)	24,886
Miscellaneous				
Contributions and donations	7,000	36,000	11,800	5,218
Refunds and reimbursements	20,000	10,000	42,025	49,447
Other	30,500	28,000	29,696	46,327
Total miscellaneous	57,500	74,000	83,521	100,992
Total Revenues	2,464,220	2,567,220	2,597,685	2,877,671

City of Norwood Young America, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Continued)
For the Year Ended December 31, 2021
(With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with Final Budget	Actual Amounts
	Original	Final			
Expenditures					
Current					
General government					
Mayor and Council					
Personal services	\$ 17,600	\$ 17,600	\$ 17,600	\$ -	\$ 17,541
Supplies	800	800	175	625	295
Other services and charges	4,200	4,200	3,275	925	3,746
Total Mayor and Council	22,600	22,600	21,050	1,550	21,582
City administrator/administration					
Personal services	101,100	82,600	82,131	469	113,646
Supplies	2,000	2,000	-	2,000	11,854
Other services and charges	3,120	24,120	25,887	(1,767)	10,645
Total city administrator/administration	106,220	108,720	108,018	702	136,145
Community development director					
Personal services	29,400	29,400	24,912	4,488	32,612
Other services and charges	37,400	30,900	33,338	(2,438)	38,342
Total community development director	66,800	60,300	58,250	2,050	70,954
Board and commissions					
Other services and charges	5,200	5,200	4,610	590	3,400
City clerk-treasurer					
Personal services	108,200	108,200	99,483	8,717	72,879
Supplies	8,500	8,500	7,620	880	7,044
Other services and charges	54,000	64,500	62,106	2,394	41,835
Total city clerk-treasurer	170,700	181,200	169,209	11,991	121,758
Election					
Supplies	500	500	-	500	71
Other services and charges	400	400	953	(553)	7,579
Total election	900	900	953	(53)	7,650
Auditing and accounting					
Other services and charges	37,700	37,700	38,650	(950)	36,990
Assessing					
Other services and charges	24,500	24,500	24,583	(83)	23,588

City of Norwood Young America, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Continued)
For the Year Ended December 31, 2021
(With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021			2020	
	Budgeted Amounts		Actual Amounts	Variance with Final Budget	Actual Amounts
	Original	Final			
Expenditures (Continued)					
Current (continued)					
General government (continued)					
Legal services					
Other services and charges	\$ 43,500	\$ 43,500	\$ 24,301	\$ 19,199	\$ 33,691
Professional services - miscellaneous					
Other services and charges	6,200	6,200	16,335	(10,135)	48,954
General government buildings					
Personal services	15,900	15,900	16,867	(967)	15,024
Supplies	60,500	76,250	75,526	724	82,774
Other services and charges	56,000	56,000	56,364	(364)	52,226
Total general government buildings	132,400	148,150	148,757	(607)	150,024
Total general government	616,720	638,970	614,716	24,254	654,736
Public safety					
Police					
Contracted services	200,300	200,300	198,425	1,875	201,679
Total	200,300	200,300	198,425	1,875	201,679
Fire					
Personal services	90,100	94,600	89,202	5,398	79,795
Supplies	69,000	69,000	68,107	893	76,601
Other services and charges	37,500	37,500	35,476	2,024	41,814
Total fire	196,600	201,100	192,785	8,315	198,210
Building inspection					
Other services and charges	48,600	48,600	30,900	17,700	42,830
Civil defense					
Supplies	500	500	369	131	-
Other services and charges	300	300	140	160	123
Total	800	800	509	291	123
Animal control					
Other services and charges	1,100	1,100	68	1,032	54
Total public safety	447,400	451,900	422,687	29,213	442,896

City of Norwood Young America, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Continued)
For the Year Ended December 31, 2021
(With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with Final Budget	Actual Amounts
	Original	Final			
Expenditures (Continued)					
Current (continued)					
Public works					
General					
Personal services	\$ 263,000	\$ 270,500	\$ 264,523	\$ 5,977	\$ 210,983
Supplies	189,800	120,300	118,148	2,152	131,480
Other services and charges	218,600	231,600	239,117	(7,517)	166,574
Total general	671,400	622,400	621,788	612	509,037
Engineering					
Other services and charges	23,000	17,000	17,452	(452)	21,903
Total public works	694,400	639,400	639,240	160	530,940
Culture and recreation					
Parks					
Personal services	123,300	123,300	126,117	(2,817)	113,370
Supplies	48,200	48,200	46,569	1,631	44,773
Other services and charges	63,300	72,300	64,154	8,146	55,403
Total parks	234,800	243,800	236,840	6,960	213,546
Library					
Other services and charges	15,200	15,200	15,588	(388)	11,850
Swimming pool					
Personal services	34,300	34,300	37,203	(2,903)	17,479
Supplies	20,700	20,700	14,634	6,066	12,711
Other services and charges	11,200	11,200	6,370	4,830	9,045
Total swimming pool	66,200	66,200	58,207	7,993	39,235
Bus services					
Personal services	17,300	9,300	10,049	(749)	6,990
Supplies	5,000	5,000	2,694	2,306	2,688
Other services and charges	3,900	8,900	6,791	2,109	1,953
Total bus services	26,200	23,200	19,534	3,666	11,631
Total culture and recreation	342,400	348,400	330,169	18,231	276,262
Economic development					
Personal services	90,900	90,900	90,443	457	96,805
Supplies	1,000	1,000	500	500	202
Other services and charges	45,900	45,900	28,307	17,593	241,081
Total economic development	137,800	137,800	119,250	18,550	338,088
Miscellaneous					
Cemetery					
Other services and charges	6,000	18,000	16,950	1,050	4,853
Total current	2,244,720	2,234,470	2,143,012	91,458	2,247,775

City of Norwood Young America, Minnesota
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Continued)
For the Year Ended December 31, 2021
(With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021			2020
	Budgeted Amounts		Actual	Actual
	Original	Final	Amounts	Amounts
Expenditures (Continued)				
Capital outlay				
General government	\$ -	\$ -	\$ 2,546	\$ (2,546)
Public safety	14,000	29,000	26,629	2,371
Public works	37,000	23,000	22,850	150
Culture and recreation	-	8,900	12,172	(3,272)
Economic development	-	7,800	7,800	-
Total capital outlay	<u>51,000</u>	<u>68,700</u>	<u>71,997</u>	<u>(3,297)</u>
Total Expenditures	<u>2,295,720</u>	<u>2,303,170</u>	<u>2,215,009</u>	<u>88,161</u>
Excess of Revenues				
Over Expenditures	<u>168,500</u>	<u>264,050</u>	<u>382,676</u>	<u>118,626</u>
Other Financing Sources (Uses)				
Transfers in	10,000	-	-	-
Transfers out	<u>(178,500)</u>	<u>(178,500)</u>	<u>(845,777)</u>	<u>(667,277)</u>
Total Other Financing Sources (Uses)	<u>(168,500)</u>	<u>(178,500)</u>	<u>(845,777)</u>	<u>(667,277)</u>
Net Change in Fund Balances	-	85,550	(463,101)	(548,651)
Fund Balances, January 1	<u>2,503,350</u>	<u>2,503,350</u>	<u>2,503,350</u>	<u>-</u>
Fund Balances, December 31	<u>\$ 2,503,350</u>	<u>\$ 2,588,900</u>	<u>\$ 2,040,249</u>	<u>\$ (548,651)</u>

City of Norwood Young America, Minnesota

Debt Service Funds
Combining Balance Sheet
December 31, 2021

	517	520	521	522
		2013B	2016A	2020A
	<u>Oak Grove</u>	<u>Infrastructure</u>	<u>G.O. Refunding</u>	<u>G.O. Refunding</u>
	<u>Debt Service</u>	<u>Debt Service</u>	<u>Debt Service</u>	<u>Debt Service</u>
Assets				
Cash and temporary investments	\$ 305,968	\$ 44,318	\$ 210,339	\$ 1,187,591
Receivables				
Delinquent taxes	-	-	-	309
Special assessments	-	46,043	16,117	136,029
	<u>-</u>	<u>46,043</u>	<u>16,117</u>	<u>136,029</u>
Total Assets	<u><u>\$ 305,968</u></u>	<u><u>\$ 90,361</u></u>	<u><u>\$ 226,456</u></u>	<u><u>\$ 1,323,929</u></u>
Liabilities				
Deposits payable	\$ -	\$ -	\$ -	\$ 49,477
Advances from other funds	-	-	-	248,114
	<u>-</u>	<u>-</u>	<u>-</u>	<u>297,591</u>
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>297,591</u>
Deferred Inflows of Resources				
Unavailable revenue - special assessments	-	45,848	16,117	136,029
Fund Balances				
Restricted for				
Debt service	<u>305,968</u>	<u>44,513</u>	<u>210,339</u>	<u>890,309</u>
Total Liabilities, Deferred Inflows	<u><u>\$ 305,968</u></u>	<u><u>\$ 90,361</u></u>	<u><u>\$ 226,456</u></u>	<u><u>\$ 1,323,929</u></u>
of Resources and Fund Balances	<u><u>\$ 305,968</u></u>	<u><u>\$ 90,361</u></u>	<u><u>\$ 226,456</u></u>	<u><u>\$ 1,323,929</u></u>

523	
2021A	
G.O. Infrastructure	
<u>Debt Service</u>	<u>Total</u>
\$ 47,504	\$ 1,795,720
-	309
<u>262,174</u>	<u>460,363</u>
<u>\$ 309,678</u>	<u>\$ 2,256,392</u>
\$ -	\$ 49,477
-	<u>248,114</u>
<u>-</u>	297,591
262,174	460,168
<u>47,504</u>	<u>1,498,633</u>
<u>\$ 309,678</u>	<u>\$ 2,256,392</u>

City of Norwood Young America, Minnesota
Debt Service Funds
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances
For the Year Ended December 31, 2021

	517	520	521	522
		2013B	2016A	2020A
	Oak Grove	Infrastructure	G.O. Refunding	G.O. Refunding
	<u>Debt Service</u>	<u>Debt Service</u>	<u>Debt Service</u>	<u>Debt Service</u>
Revenues				
Property taxes	\$ 148,943	\$ 166,981	\$ 144,592	\$ 473,549
Special assessments	-	30,735	11,589	47,611
Total Revenues	<u>148,943</u>	<u>197,716</u>	<u>156,181</u>	<u>521,160</u>
Expenditures				
Debt service				
Principal	100,000	670,000	110,000	651,655
Interest and other	38,575	16,331	40,200	189,072
Total Expenditures	<u>138,575</u>	<u>686,331</u>	<u>150,200</u>	<u>840,727</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	10,368	(488,615)	5,981	(319,567)
Other Financing Sources				
Transfers in	-	360,716	12,493	247,730
Net Change in Fund Balances	10,368	(127,899)	18,474	(71,837)
Fund Balances, January 1	<u>295,600</u>	<u>172,412</u>	<u>191,865</u>	<u>962,146</u>
Fund Balances, December 31	<u>\$ 305,968</u>	<u>\$ 44,513</u>	<u>\$ 210,339</u>	<u>\$ 890,309</u>

523	
2021A	
G.O. Infrastructure	
<u>Debt Service</u>	<u>Total</u>
\$ -	\$ 934,065
47,504	137,439
<u>47,504</u>	<u>1,071,504</u>
-	1,531,655
-	284,178
<u>-</u>	<u>1,815,833</u>
47,504	(744,329)
-	620,939
47,504	(123,390)
-	1,622,023
<u>\$ 47,504</u>	<u>\$ 1,498,633</u>

City of Norwood Young America, Minnesota
Summary Financial Report
Revenues and Expenditures For General Operations
Governmental Funds
For the Year Ended December 31, 2021

	Total		Percent Increase (Decrease)
	2021	2020	
Revenues			
Taxes	\$ 3,434,378	\$ 3,290,677	4.37 %
Special assessments	148,643	109,735	35.46
Licenses and permits	107,858	163,635	(34.09)
Intergovernmental	641,378	884,797	(27.51)
Charges for services	268,632	223,376	20.26
Fines and forfeitures	10,191	9,708	4.98
Interest on investments	44,829	120,942	(62.93)
Miscellaneous	176,114	397,074	(55.65)
Total Revenues	<u>\$ 4,832,023</u>	<u>\$ 5,199,944</u>	(7.08) %
Per Capita	<u>\$ 1,251</u>	<u>\$ 1,323</u>	(5.46) %
Expenditures			
Current			
General government	\$ 616,336	\$ 656,804	(6.16) %
Public safety	422,687	442,896	(4.56)
Public works	662,470	561,027	18.08
Culture and recreation	340,566	288,669	17.98
Economic development	228,225	458,961	(50.27)
Miscellaneous	16,950	16,161	4.88
Capital outlay			
General government	2,546	12,541	(79.70)
Public safety	89,954	870,075	(89.66)
Public works	1,358,511	1,201,835	13.04
Culture and recreation	12,172	26,574	(54.20)
Economic development	9,348	17,658	(47.06)
Debt service			
Principal	1,555,066	5,812,670	(73.25)
Interest and other charges	364,694	414,283	(11.97)
Total Expenditures	<u>\$ 5,679,525</u>	<u>\$ 10,780,154</u>	(47.31) %
Per Capita	<u>\$ 1,470</u>	<u>\$ 2,743</u>	(46.40) %
Total Long-term Indebtedness	\$ 7,786,895	\$ 8,558,550	(9.02) %
Per Capita	2,016	2,178	(7.44)
General Fund Balance - December 31	\$ 2,040,249	\$ 2,503,350	(18.50) %
Per Capita	528	637	(17.09)

The purpose of this report is to provide a summary of financial information concerning the City of Norwood Young America interested citizens. The complete financial statements may be examined at City Hall, 310 Elm St W, Norwood Young America, MN 55368. Questions about this report should be directed to Angela Brumbaugh, City Clerk-Treasurer at (952) 467-1800.

OTHER REQUIRED REPORTS

CITY OF NORWOOD YOUNG AMERICA
NORWOOD YOUNG AMERICA, MINNESOTA

FOR THE YEAR ENDED
DECEMBER 31, 2021

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INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

Honorable Mayor and City Council
City of Norwood Young America, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Norwood Young America, Minnesota (the City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 28, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing sections of the *Minnesota Legal Compliance Audit Guide for Cities*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.



Abdo
Minneapolis, Minnesota
June 28, 2022

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council
City of Norwood Young America, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Norwood Young America, Minnesota (the City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 28, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Responses we identified a deficiency in internal control that we consider to be a material weakness and other deficiencies that we consider to be a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and response as finding 2021-001 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The City's Responses to the Findings

The City's responses to the findings in our audit is described in the accompanying Schedule of Findings and Responses. The City's responses are not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Abdo
Minneapolis, Minnesota
June 28, 2022



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City of Norwood Young America, Minnesota

Schedule of Findings and Responses

For the Year Ended December 31, 2021

Finding

Description

2021-001

Preparation of Financial Statements

Condition:

As in prior years, we were requested to draft the audited financial statements and related footnote disclosures as part of our regular audit services. Auditing standards require auditors to communicate this situation to the City Council as an internal control deficiency. Ultimately, it is management's responsibility to provide for the preparation of your statements and footnotes, and the responsibility of the auditor to determine the fairness of presentation of those statements. However, based on auditing standards, it is our responsibility to inform you that this deficiency could result in a material misstatement to the financial statements that could have been prevented or detected by your management. Essentially, the auditors cannot be part of your internal control process.

Criteria:

Internal controls should be in place to ensure adequate internal control over and the reliability of financial records and reporting.

Cause:

From a practical standpoint, we prepare the statements and determine the fairness of the presentation at the same time in connection with our audit. This is not unusual for us to do with organizations of your size.

Effect:

The effectiveness of the internal control system relies on enforcement by management. The effect of deficiencies in internal controls can result in undetected errors. As in prior years, we have instructed management to review a draft of the auditor prepared financials in detail for accuracy; we have answered any questions that management might have, and have encouraged research of any accounting guidance in connection with the adequacy and appropriateness of classification of disclosures in your statements. We are satisfied that the appropriate steps have been taken to provide you with the completed financial statements.

Recommendation:

Under these circumstances, the most effective controls lie in management's knowledge of the Organization's financial operations. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost and other considerations. Regarding the specific situations listed above, we would offer the following specific recommendation: 1) Utilize a disclosure checklist to ensure all required disclosures are present and agree to work papers, and 2) Agree your accounting information from Banyon to the amounts reported in the financial statements.

Management Response:

For now, the City accepts the degree of risk associated with this condition and thoroughly reviews a draft of the financial statements.